

**7/28/77 [1]**

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THE PRESIDENT'S SCHEDULE

Thursday - July 28, 1977

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7:45 Dr. Zbigniew Brzezinski - The Oval Office.

8:15 Mr. Frank Moore - The Oval Office.

8:30 Meeting with the Executive Committee of the  
(30 min.) Senate and House Campaign Committees and  
Representatives of the Democratic National  
Committee. (Mr. Frank Moore) - Cabinet Room.

10:30 Press Conference - Room 450, EOB.  
(30 min.)

12:30 Lunch with Mrs. Rosalynn Carter - Oval Office.

1:30 Vice President Walter F. Mondale, Admiral  
Stansfield Turner, and Dr. Zbigniew Brzezinski.  
The Oval Office.

2:00 Meeting/Welfare Reform. (Mr. Stuart Eizenstat).  
(2 hrs.) The Cabinet Room.

7:30 Congressional Picnic - The South Lawn.  
(Approx.)

PROCLAMATIONS -

Recommendation that V.P. sign

filed 7/28/77

Rick -

file 7/28/77

I called Bill Nichols and told him that the President said "Hold" on the suggestion for Vice President to sign proclamations.

He asked if he should prepare the Sept. proclamations for the President signature and I said I felt sure that he should.

Trudy 8/10/77

OK  
Ri





EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

GENERAL COUNSEL

August 9, 1977

MEMORANDUM FOR: RICK HUTCHESON  
FROM: WILLIAM M. NICHOLS  
SUBJECT: Proclamations

At your request, we prepared and forwarded to the White House an Executive order authorizing the Vice President to issue certain proclamations.

If at all possible, this order should be signed quickly. If there is any problem, or if a decision has been made to continue the existing policy, please advise.

In brief, the problem is that the purpose of an observance proclamation cannot be served if it is issued immediately before a scheduled event. Sponsoring organizations need several weeks lead time to make sure the proclamation is reproduced and distributed nationally. There are at least four observances scheduled for September which we cannot process further until we know the President's decision.

THE WHITE HOUSE  
WASHINGTON

Mr. President:


Eizenstat concurs. No comment from other staff members. The Vice President is willing to handle any proclamations you deem appropriate.

Rick

8/4/77

The proclamations which this suggestion would have signed by the Vice President go to organizations whose membership number in the many millions. Many times these proclamations are carried in those groups' publications, and it would be perceived as a slight if the President did not feel he had time to sign a simple proclamation from those groups. I would suggest, even if you have to have the proclamation signed by autopen, that the President's signature continue to be affixed to these proclamations.

I oppose this proposal.



THE WHITE HOUSE  
WASHINGTON

July 28, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

BOB LIPSHUTZ *BL*  
MARGARET MCKENNA *mm*

SUBJECT:

Proposed Executive Order Entitled  
"Relating to Commemorative Presidential  
Proclamations"

---

The attached Executive Order allows either you or the Vice President at your direction to sign commemorative proclamations. At the present time, only you can sign such documents.

*Held*  
*J*

Also attached is a memorandum from you to the Vice President and Director of OMB which assigns 29 re-occurring proclamations to the Vice President for signature. That would leave special one time proclamations for your signature and 10 re-occurring proclamations, which have special national or international scope, such as Mother's Day, Human Rights Day, etc.

This Executive Order will cut down some of your routine paper work. It has been approved by the Department of Justice and the Director of OMB. We recommend that you sign the attached Order and the memorandum.

TAB A - List of proclamations proposed for President's signature

TAB B - Sample proclamation for Vice President's signature

TWO SIGNATURES REQUESTED

**Electrostatic Copy Made  
for Preservation Purposes**





PROCLAMATIONS PROPOSED FOR SIGNING BY PRESIDENT

Pan American Day and Week  
Mother's Day  
Prayer for Peace-Memorial Day  
Flag Day and Week  
Father's Day  
National Day of Prayer  
United Nations Day  
Thanksgiving Day  
Bill of Rights and Human Rights Day  
Veteran's Day

*B*

GENERAL PULASKI'S MEMORIAL DAY, 1977

-----

BY THE PRESIDENT OF THE UNITED STATES OF AMERICA

A PROCLAMATION

The success of the struggle for American independence was insured in large measure by the courage, selflessness and sacrifice of patriots dedicated to the principles of

\* \* \*

NOW, THEREFORE, JIMMY CARTER, President of the United States of America, designates Tuesday, October 11, 1977, as General Pulaski's Memorial Day and directs the appropriate Government officials to display the flag of the United States on all Government buildings on that day.

The people of the United States of America are invited to honor the memory of General Pulaski on that day with appropriate exercises and ceremonies in suitable places throughout our land.

IN WITNESS WHEREOF, I have hereunto set my hand this  
day of in the year of our Lord nineteen  
hundred seventy-seven, and of the Independence of the  
United States of America the two hundred and second.

By Direction of the President

/s/ Walter F. Mondale  
Vice President of the  
United States of America



EXECUTIVE ORDER

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RELATING TO COMMEMORATIVE PRESIDENTIAL PROCLAMATIONS

By virtue of the authority vested in me by the Constitution and statutes of the United States of America, including Section 1505 of Title 44 of the United States Code, and as President of the United States of America, it is hereby ordered as follows:

Section 1. Section 3(a) of Executive Order No. 11030, as amended, is further amended to read as follows:

"(a) If the order or proclamation is signed by the President, or at his direction pursuant to Section 4(b) of this Order, the original and two copies thereof shall be forwarded to the Director of the Office of the Federal Register for publication in the Federal Register."

Sec. 2. Section 4 of Executive Order No. 11030, as amended, is further amended by designating the present text as subsection (a) and by adding the following new subsections (b) and (c):

"(b) Commemorative Presidential proclamations calling for the observance of special days or events may be signed by the Vice President at the direction of the President.

"(c) Notwithstanding the provisions of Section 2 of this Order, commemorative proclamations calling for the observance of special days or events shall be processed in such manner and approved in such form as the Director of the Office of Management and Budget shall provide."

✓  
\_\_\_\_\_  
THE WHITE HOUSE,



THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR

THE VICE PRESIDENT OF THE UNITED STATES  
THE DIRECTOR OF THE OFFICE OF MANAGEMENT AND BUDGET

In accordance with the provisions of Section 4 of Executive Order No. 11030, as amended, commemorative Presidential proclamations calling for the observance of special days or events shall be processed and approved by the Director of the Office of Management and Budget. The Director shall clear the proclamations with the National Security Council and the Domestic Council as appropriate.

After the Director's approval, the following annual proclamations shall be submitted to the Vice President for his signature:

American Heart Month	World Trade Week
Red Cross Month	National Safe Boating Week
Save Your Vision Week	National Farm Safety Week
National Poison Prevention Week	National Hispanic Heritage Week
Cancer Control Month	National Employ the Handicapped Week
Older Americans Month	Child Health Day
Law Day	Leif Erikson Day
Loyalty Day	National School Lunch Week
Small Business Week	General Pulaski's Memorial Day
National Defense Transportation Day and National Transportation Week	White Cane Safety Day
National Maritime Day	Columbus Day
Fire Prevention Week	Captive Nations Week
American Education Week	National Forest Products Week
	National Farm-City Week
	Wright Brothers Day
	Citizenship Day and Constitution Week

Each proclamation signed by the Vice President shall reflect that it is being signed at the direction of the President.

THE WHITE HOUSE

WASHINGTON

Date: July 29, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat *concur*  
Jack Watson  
Zbig Brzezinski

FOR INFORMATION:

The Vice President  
Jim Fallows  
Bill Nichols

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lipshutz memo dated 7/28/77 re Proposed Executive Order  
"Relating to Commemorative Presidential Proclamations"

YOUR RESPONSE MUST BE DELIVERED  
TO: DOUG HURON BY:

TIME: 9:00 A.M.

DAY: Monday

DATE: August 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE  
WASHINGTON

*[Handwritten signature/initials]*

/	FOR STAFFING
/	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

cc: *Bill Nichols*  
*omb*

ACTION  
FYI

/	MONDALE
	COSTANZA
/	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
/	WATSON
	LANCE
	SCHULTZE

	ENROLLED BILL
	'AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to
	<del>Camp</del> /Huron within
	48 hours; due to
	Staff Secretary
	<u>next day</u>

	ARAGON
	BOURNE
/	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
/	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

Date: July 29, 1977

MEMORANDUM

## FOR ACTION:

Stu Eizenstat  
Jack Watson  
Zbig Brzezinski

## FOR INFORMATION:

434  
The Vice President  
Jim Fallows  
Bill Nichols

✓ KC Corp  
✓ Ruckenstein

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Lipshutz memo dated 7/28/77 re Proposed Executive Order  
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TIME: 9:00 A.M.

DAY: Monday

DATE: August 1, 1977

## ACTION REQUESTED:

☒ Your comments

Other:

## STAFF RESPONSE:

☒ I concur.☐ No comment.

Please note other comments below:

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MEMORANDUM

THE WHITE HOUSE

WASHINGTON

July 29, 1977

TO: DOUG HURON  
FROM: JIM FALLOWS *Jw*  
SUBJECT: Commemorative Presidential Proclamations

Achsah had asked Jane about July 4, which does not require a proclamation. I made a couple of minor changes in the memorandum but none in the text of the executive order.

Date: July 29, 1977

MEMORANDUM

## FOR ACTION:

Stu Eizenstat  
Jack Watson  
Zbig Brzezinski

## FOR INFORMATION:

The Vice President  
Jim Fallows  
Bill Nichols

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TIME: 9:00 A.M.

DAY: Monday

DATE: August 1, 1977

## ACTION REQUESTED:

☒ Your comments

Other:

## STAFF RESPONSE:

☐ I concur.☐ No comment.*Please note other comments below:*

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Date: July 29, 1977

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FOR ACTION:

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Jack Watson  
Zbig Brzezinski

FOR INFORMATION:

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Jim Fallows  
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ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

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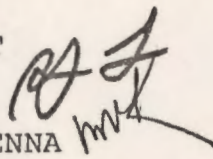
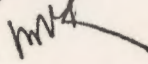
If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE  
WASHINGTON

July 28, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

BOB LIPSHUTZ   
MARGARET MCKENNA 

SUBJECT:

Proposed Executive Order Entitled  
"Relating to Commemorative Presidential  
Proclamations"

The attached Executive Order allows either you or the Vice President at your direction to sign commemorative proclamations. At the present time, only you can sign such documents.

Also attached is a memorandum from you to the Vice President and Director of OMB which assigns 29 re-occurring proclamations to the Vice President for signature. That would leave special one time proclamations for your signature and 10 re-occurring proclamations, which have special national or international scope, such as Mother's Day, Human Rights Day, etc.

This Executive Order will cut down some of your routine paper work. It has been approved by the Department of Justice and the Director of OMB. We recommend that you sign the attached Order and the memorandum.



PROCLAMATIONS PROPOSED FOR SIGNING BY PRESIDENT

Pan American Day and Week  
Mother's Day  
Prayer for Peace-Memorial Day  
Flag Day and Week  
Father's Day  
National Day of Prayer  
United Nations Day  
Thanksgiving Day  
Bill of Rights and Human Rights Day  
Veteran's Day



GENERAL PULASKI'S MEMORIAL DAY, 1977  
-----

BY THE PRESIDENT OF THE UNITED STATES OF AMERICA

A PROCLAMATION

The success of the struggle for American independence was insured in large measure by the courage, selflessness and sacrifice of patriots dedicated to the principles of

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NOW, THEREFORE, JIMMY CARTER, President of the United States of America, designates Tuesday, October 11, 1977, as General Pulaski's Memorial Day and directs the appropriate Government officials to display the flag of the United States on all Government buildings on that day.

The people of the United States of America are invited to honor the memory of General Pulaski on that day with appropriate exercises and ceremonies in suitable places throughout our land.

IN WITNESS WHEREOF, I have hereunto set my hand this  
day of                      , in the year of our Lord nineteen hundred seventy-seven, and of the Independence of the United States of America the two hundred and second.

By Direction of the President

/s/ Walter F. Mondale  
Vice President of the United  
States of America



EXECUTIVE ORDER  
-----

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for the observance of special days or events shall be processed in such manner and approved in such form as the Director of the Office of Management and Budget shall provide.".

THE WHITE HOUSE

, 1977



THE WHITE HOUSE  
Washington

MEMORANDUM FOR: THE VICE PRESIDENT OF THE UNITED STATES  
THE DIRECTOR OF THE OFFICE OF MANAGEMENT  
AND BUDGET

In accord with the provisions of Section 4 of Executive Order No. 11030, as amended, commemorative Presidential proclamations calling for the observance of special days or events shall be processed and approved by the Director of the Office of Management and Budget.

After the Director's approval, the following recurring proclamations shall be submitted to the Vice President for his signature:

American Heart Month	World Trade Week
Red Cross Month	National Safe Boating Week
Save Your Vision Week	National Farm Safety Week
National Poison Prevention Week	National Hispanic Heritage Week
Cancer Control Month	National Employ the Handicapped Week
Older Americans Month	Child Health Day
Law Day	Leif Erikson Day
Loyalty Day	National School Lunch Week
Small Business Week	General Pulaski's Memorial Day
National Defense Transportation Day and National Transportation Week	White Cane Safety Day
National Maritime Day	Columbus Day
Fire Prevention Week	Captive Nations Week
American Education Week	National Forest Products Week
	National Farm-City Week
	Wright Brothers Day
	Citizenship Day and Constitution Week

Each proclamation signed by the Vice President shall reflect that it is being signed at the direction of the President.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

GENERAL COUNSEL

JUN 14 1977

MEMORANDUM TO: Rick Hutcheson  
FROM: Bill Nichols  
SUBJECT: Presidential Proclamations

In reference to your memorandum of June 7, we offer the following comments:

A. We have been in contact with the Department of Justice on the subject of an amendment to Executive Order No. 11030 to permit the Vice President to issue proclamations. A proposed amendment will be presented for the President's consideration as soon as practicable.

B. We are of the view that the following observances, which are national in scope, should be the subject of proclamations signed by the President: Flag Day, National Day of Prayer and possibly Human Rights Day/Week.

C. For administrative reasons, those observances scheduled for July, 1977, with respect to which proclamations are now being processed, should be handled in the current manner while new procedures are being planned. Those for July not yet completed are National Day of Prayer, Captive Nations Week and the U. S. Space Observance.



MEMORANDUM

THE WHITE HOUSE

WASHINGTON

June 8, 1977

*with Huron*

TO: RICK HUTCHESON  
FROM: JIM FALLOWS *JF*  
SUBJECT: These Wonderful Proclamations

(I) Your base list (Mother's, Father's, Memorial, Armed Forces, and Columbus) sounds good to me. There are only two suggestions I have about it:

\* what about Veteran's Day? I see from the list that it's now relegated to late October, but back when it was November 11 (and was a combination Armistice Day and Veteran's Day) it was a major holiday. If it comes to a choice, I would rather see this one preserved than Armed Forces Day, though there is no harm in having both.

\* Columbus Day raises a point which seems trivial but can be embarrassing. You will note from your list that Pulaski Day falls on the same date. I remember last fall how carefully we had to balance the ethnic tributes to these two worthies so as to offend neither group. (As it happened, this was about a week after the Poland-is-free comment at the second debate, so the President addressed the Polish-American Congress in Chicago on the theme of "bleeding Polonia.") Columbus certainly has pride of place as the explorer of our hemisphere, but the Poles will be mad. The solution might be to drop both.

*is -  
Columbus  
Day -  
fed holiday*

(II) If, for any reason, the President wants to be more promiscuous with his signature, this is the group that I would give next priority to:

Law Day  
Jefferson's Birthday  
Flag Day  
UN Day  
Bill of Rights Day/Human Rights Week.

*Veteran's Day  
Mothers  
Fathers  
Thanksgiving  
Memorial  
Armed Forces*

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

ACTION 7 June 1977

TO: MIKE BERMAN  
JIM FALLOWS  
BOB LIPSHUTZ  
BILL NICHOLS  
JODY POWELL

FROM: RICK HUTCHESON *Rick*

SUBJECT: Presidential Proclamations

Approximately 70 hortatory proclamations, ranging from "Memorial Day" to "National Safe Boating Week" are now issued by the President every year. The President has expressed interest in having the Vice President sign some of these "presidential proclamations" in his behalf.

This could be accomplished by amending the Executive Order governing presidential proclamations as follows:

1. The President would have the authority to determine which proclamations would be signed personally by the President, and which by the Vice President.
  - a. As the list of presidential proclamations routinely issued during a year is well known (see attached list), and additions to this list infrequent, the President would not be required to make these decisions very often.
  - b. Of the attached list of proclamations, I recommend that the Vice President sign all except: Thanksgiving, Memorial Day, Fathers Day, Mothers Day, Armed Forces Day, and Columbus Day. Please indicate any others which you believe should be signed by the President rather than the Vice President.
2. The Vice President would sign proclamations assigned to him "by direction of the President."
  - a. All proclamations would continue to be released by the Office of the White House Press Secretary, and would be published, as usual, in the Federal Register and as otherwise appropriate.



Page Two

This new procedure would not only have the advantage of substantially reducing the number of documents going to the President for his reading and signature, but would also reduce the amount of processing of proclamations which OMB and various agencies are required to do. Presidential proclamations to be signed by the Vice President would require some OMB processing, but not as much as is presently required.

I request that the Office of the Counsel to the President draw up a draft Executive Order effecting the changes I propose. After appropriate staffing, this can be presented to the President for his decision.

Please give me any other comments you have on this idea, particularly regarding which proclamations should be signed by the President, and which by the Vice President. Thanks.

# Commemorative Proclamations, 1976

Draft Schedule  
(September 23, 1975)

<u>Date</u>	<u>Observance</u>	<u>Remarks</u>
<u>January</u>		
Perm 13	Stephen Foster Memorial Day	Proclaimed by Proclamation No. 2057 (1952)
<u>February</u>		
✓ Month of,	American Heart Month	Pursuant to 36 U.S.C. 169b.
Perm 1	National Freedom Day	Proclaimed by Proclamation No. 2824 (1949).
<u>March</u>		
Month of,	Red Cross Month	Traditional.
✓ 7 - 13	Save Your Vision Week	Pursuant to 36 U.S.C. 169a.
✓ 21 - 27	National Poison Prevention Week	Pursuant to 36 U.S.C. 165.
<u>April</u>		
✓ Month of,	Cancer Control Month	Pursuant to 36 U.S.C. 150.
Perm 13	Thomas Jefferson's Birthday	Proclaimed by Proclamation No. 2276 (1938).
✓ 14 and 14 - 20	Pan American Day and Pan American Week	Traditional.
<u>May</u>		
✓ Month of,	Older Americans Month	Traditional.
Perm Month of,	Steelmark Month	Proclaimed by Proclamation No. 3778 (1967).
✓ 1	Law Day	Pursuant to 36 U.S.C. 164.
1	Loyalty Day	Pursuant to 36 U.S.C. 162.
9	Mother's Day	Pursuant to 36 U.S.C. 142.
✓ 9 - 15	Small Business Week	Traditional.



	<u>Date</u>	<u>Observance</u>	<u>Remarks</u>
	<u>May (Cont'd.)</u>		
Perm	15 9 - 15	Peace Officers' Memorial Day and Police Week	Proclaimed by Proclamation No. 3537 (1963).
Perm	15	Armed Forces Day	Proclaimed by Proclamation No. 4276 (1974).
✓	21 16 - 22	National Defense Transportation Day and National Transportation Week	Pursuant to 36 U.S.C. 160 and 36 U.S.C. 166.
✓	22	National Maritime Day	Pursuant to 36 U.S.C. 145.
✓	23 - 29	World Trade Week	Traditional.
	31	Prayer for Peace - Memorial Day	Traditional.
	<u>June</u>		
Perm	13 - 19	National Little League	Proclaimed by Proclamation No. 3296 (1959).
	14 13 - 19	Flag Day and National Flag Week	Pursuant to 36 U.S.C. 157 and 36 U.S.C. 157a.
	20	Father's Day	Pursuant to 36 U.S.C. 142
	<u>July</u>		
✓	4 - 10	National Safe Boating Week	Pursuant to 36 U.S.C. 161
	15	National Day of Prayer	Pursuant to Pub. L. 82-32
✓	18 - 24	Captive Nations Week	Pursuant to Pub. L. 86-90
✓	25 - 31	National Farm Safety Week	Traditional.
	<u>August</u>		
Perm	19	National Aviation Day	Proclaimed by Proclamation No. 2343 (1939).



<u>Date</u>	<u>Observance</u>	<u>Remarks</u>
<u>September</u>		
12 - 18	National Hispanic Heritage Week	Pursuant to 36 U.S.C. 169f
17	Citizenship Day and	Pursuant to 36 U.S.C. 153
17 - 23	Constitution Week	and 36 U.S.C. 159.
Perm 26	Gold Star Mother's Day	Proclaimed by Proclamation No. 2424 (1940).
<u>October</u>		
✓ 3 - 9	National Employ the Handicapped Week	Pursuant to 36 U.S.C. 155.
✓ 4	Child Health Day	Pursuant to 36 U.S.C. 143.
✓ 9	Leif Erikson Day	Pursuant to 36 U.S.C. 169c
✓ 10 - 16	National School Lunch Week	Pursuant to 36 U.S.C. 168f
✓ 11	General Pulaski's Memorial Day	Traditional.
✓ 11	Columbus Day	Pursuant to 36 U.S.C. 146.
✓ 15	White Cane Safety Day	Pursuant to 36 U.S.C. 169d
✓ 17 - 23	National Forest Products Week	Pursuant to 36 U.S.C. 163.
✓ 24	United Nations Day	Traditional (UN Resolution
✓ 24	Veterans Day	Pursuant to 5 U.S.C. 6103.
✓ 24 - 30	Fire Prevention Week	Traditional.
Perm 31	National UNICEF Day	Proclaimed by Proclamation No. 3817 (1967).

<u>Date</u>	<u>Observance</u>	<u>Remarks</u>
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November

✓ 14 - 20	American Education Week	Traditional.
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21 - 27	National Farm-City Week	Traditional.
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25	Thanksgiving Day	Traditional.
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December

Perm 2	Pan American Health Day	Proclaimed by Proclamation No. 2447 (1940).
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15 and 10 10 - 16	Bill of Rights Day and Human Rights Day and Week	Traditional.
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Perm 17	Pan American Aviation Day	Proclaimed by Proclamation No. 2446 (1940).
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✓ 17	Wright Brothers Day	Pursuant to 36 U.S.C. 169
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Notes

1. Those observances which have "Traditional" listed in the remarks column may be designated for some other period; e.g., Older Americans Month might be designated for the month of September, Fire Prevention Week might be some other week in October, and American Education Week might not be in November. The dates indicated for "Traditional" observances are the most likely periods to be designated.
2. All other observances are expected to be designated for the periods indicated; except that, Captive Nations Week may be designated for one week earlier in July and National Day of Prayer may be designated for one week later in July.
3. Those observances which have a proclamation number listed in the Remarks column have already been designated for 1976 by the cited proclamation.





EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

GENERAL COUNSEL

May 13, 1977

MEMORANDUM FOR: Rick Hutcheson  
Staff Secretary

FROM: William M. Nichols  
General Counsel

Subject: Presidential Signature on Military Promotions  
and Hortatory Proclamations

This is in reply to your memorandum of May 11, 1977, to Bert Lance, subject as above. Pursuant to our discussions with Doug Huron, these comments are limited to hortatory proclamations.

As we understand your suggestion, you propose that all proclamations continue to be processed in the current manner, but that once received in the White House, a determination be made by an appropriate Assistant as to whether the President should sign it, or whether it should be referred elsewhere for signature.

Under your proposal, neither OMB nor the Department of Justice would know whether the President is going to sign personally until the draft was received in the White House and reviewed therein. Much of the time spent in editing, revising, etc., would be wasted if it were then decided to redo it for someone else's signature. Moreover, a last-minute decision to have someone else sign - with the concomitant rewriting - would reduce the lead time organizations need to assure that the completed proclamation receives the widest possible distribution.

However, we believe that with some modification your suggestion is valuable. A review should be made of all



(list attached)<sup>2</sup>

proclamations now issued on an annual basis, and a decision should be made as to which ones the President will issue and which will be issued by others. A memorandum would go out to the heads of agencies and the Vice President directing them to prepare those assigned to them and issue them "by direction of the President." Those for the President would continue to be processed as in the present manner. Those for the signature of others would not require editing by OMB, review by the Department of Justice, review and revision by the White House staff or Presidential action.

I recommend that paragraph 2 be revised as follows:

"2. Hortatory Proclamations: It would be a simple matter to authorize other officials, such as the Vice President or appropriate cabinet officers, to issue certain proclamations now issued on an annual basis by the President.

"At present, proposed Presidential proclamations are prepared by relevant agencies, edited and approved by OMB, reviewed as to form and legality by the Department of Justice, reviewed for form by the Director of the Federal Register, and then forwarded to the White House for still further review. Much of this is probably unnecessary, but is done because they are Presidential documents and are recorded as such.

"You may, however, wish to assign certain officers, such as the Vice President or cabinet officials, the responsibility for issuing specific proclamations (e.g., National Transportation Week to the Secretary of Transportation). Those to be issued by you would continue to be processed in the current manner. Those to be issued by others would not be submitted to the Executive Office.

"\_\_\_\_\_ agree; have the Counsel draft an appropriate order or memorandum assigning responsibility for certain proclamations to specific officers.

\_\_\_\_\_ disagree; continue to send all proclamations to me."

THE WHITE HOUSE  
WASHINGTON

Mr. President:

TWO SIGNATURES REQUESTED on the  
attached proclamations:

"Fathers Day, 1977," and  
"National Safe Boating Week."

Both have been edited by Jim Fallows.

\*

\*

It would be possible to amend the  
Executive Order governing presiden-  
tial proclamations to permit the  
Vice President and/or Cabinet Officers  
to issue proclamations as well as  
the President, and hence reducing  
the number of proclamations which  
come to the President. Do you  
wish us to pursue this possibility?

✓ yes *V.P. only*

    no, I'll continue to sign

*I don't want number of  
proclamations to proliferate  
JC*



THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE PRESIDENT

11 May 1977

FROM: RICK HUTCHESON

SUBJECT: Presidential Signature on Military Promotions and Hortatory Proclamations

At present, you receive about 40-50 items per week for signature. Although military promotions, hortatory proclamations and other signature items take up less of your time than more substantive memoranda, they do make up a significant portion of your paper flow. At my request, Doug Huron of Bob Lipshutz' office has investigated whether or not you are required to sign all of these items personally.

1. Military Promotions. Most of these promotions are entirely routine. All are reviewed by the Secretary of Defense before coming to the White House. While past Presidents have signed these personally, I recommend that routine military promotions be signed by the signature pen. If you agree to this procedure, I suggest that the Secretary of Defense be asked to bring to the President's attention any promotions of an unusual nature. All military promotions would continue to be reviewed and logged by the Staff Secretary's office.

\_\_\_\_\_ approve use of signature pen on routine military promotions; have Secretary of Defense bring unusual cases to my attention

\_\_\_\_\_ I will continue to sign all promotions personally

2. Hortatory Proclamations. It would be a simple matter to amend the Executive Order governing proclamations to permit other officials (The Vice President, the appropriate Cabinet Officer) to issue proclamations as well as the President.

At present, proposed presidential proclamations are cleared with relevant agencies by OMB, and reviewed by the Justice Department. After being cleared, proposed proclamations are forwarded to the White House. This should continue.

You may, however, wish to designate an assistant (I suggest the Assistant to the President for Domestic Affairs and Policy) to determine which proposed



proclamations should be submitted to the President for signature, and which should be directed to the Vice President or a Cabinet Officer to be issued. For example, the Secretary of Agriculture could issue a "Food Day" proclamation, instead of the President. This would have the advantage of reducing the number of proclamations which the President must review.

\_\_\_\_\_ agree; have the Counsel draft an Executive Order permitting the Vice President and Cabinet Officers to sign hortatory proclamations as well as the President

\_\_\_\_\_ disagree; continue to send all proclamations to me

THE WHITE HOUSE

WASHINGTON

Date: May 11, 1977

MEMORANDUM

FOR ACTION:

The Vice President  
Stu Eizenstat *NC*  
Bob Lipshutz  
Jack Watson *NC*  
Zbigniew Brzezinski  
Bert Lance

FOR INFORMATION: Hamilton Jordan *NC*  
Bob Linder

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Rick Hutcheson memo 5/11/77 re Presidential  
Signature on Military Promotions and Hortatory  
Proclamations.

YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:

TIME: 4:00 P.M.

DAY: FRIDAY

DATE: MAY 13, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

*Please note other comments below:*

**PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required

THE WHITE HOUSE  
WASHINGTON

ACTION  
FYI

	MONDALE
	COSTANZA
	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
	WATSON

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	FOR STAFFING
	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	GAMMILL
	HARDEN
	HOYT
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LANCE
	LINDER
	MITCHELL
	POSTON
	PRESS
	B. RAINWATER
	SCHLESINGER
	SCHNEIDERS
	SCHULTZE
	SIEGEL
	SMITH
	STRAUSS
	WELLS
	VOORDE



THE WHITE HOUSE  
WASHINGTON

*Presidential Signature  
on White House letter  
- President's Office  
- Executive Order*

ACTION  
FYI

<input checked="" type="checkbox"/>	MONDALE
<input type="checkbox"/>	COSTANZA
<input checked="" type="checkbox"/>	EIZENSTAT
<input checked="" type="checkbox"/>	JORDAN
<input checked="" type="checkbox"/>	LIPSHUTZ
<input type="checkbox"/>	MOORE
<input type="checkbox"/>	POWELL
<input checked="" type="checkbox"/>	WATSON

<input type="checkbox"/>	ENROLLED BILL
<input type="checkbox"/>	AGENCY REPORT
<input type="checkbox"/>	CAB DECISION
<input type="checkbox"/>	EXECUTIVE ORDER

Comments due to  
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<input checked="" type="checkbox"/>	FOR STAFFING
<input type="checkbox"/>	FOR INFORMATION
<input type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

<input type="checkbox"/>	ARAGON
<input type="checkbox"/>	BOURNE
<input checked="" type="checkbox"/>	BRZEZINSKI
<input type="checkbox"/>	BUTLER
<input type="checkbox"/>	CARP
<input type="checkbox"/>	H. CARTER
<input type="checkbox"/>	CLOUGH
<input type="checkbox"/>	FALLOWS
<input type="checkbox"/>	FIRST LADY
<input type="checkbox"/>	GAMMILL
<input type="checkbox"/>	HARDEN
<input type="checkbox"/>	HOYT
<input type="checkbox"/>	HUTCHESON
<input type="checkbox"/>	JAGODA
<input type="checkbox"/>	KING

<input type="checkbox"/>	KRAFT
<input type="checkbox"/>	LANCE
<input type="checkbox"/>	LINDER
<input type="checkbox"/>	MITCHELL
<input type="checkbox"/>	POSTON
<input type="checkbox"/>	PRESS
<input type="checkbox"/>	B. RAINWATER
<input type="checkbox"/>	SCHLESINGER
<input type="checkbox"/>	SCHNEIDERS
<input type="checkbox"/>	SCHULTZE
<input type="checkbox"/>	SIEGEL
<input type="checkbox"/>	SMITH
<input type="checkbox"/>	STRAUSS
<input type="checkbox"/>	WELLS
<input type="checkbox"/>	VOORDE

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE PRESIDENT

11 May 1977

FROM: RICK HUTCHESON

SUBJECT: Presidential Signature on Military  
Promotions and Hortatory Proclamations

At present, you receive about 40-50 items per week for signature. Although military promotions, hortatory proclamations and other signature items take up less of your time than more substantive memoranda, they do make up a significant portion of your paper flow. At my request, Doug Huron of Bob Lipshutz' office has investigated whether or not you are required to sign all of these items personally.

1. Military Promotions. Most of these promotions are entirely routine. All are reviewed by the Secretary of Defense before coming to the White House. While past Presidents have signed these personally, I recommend that routine military promotions be signed by the signature pen. If you agree to this procedure, I suggest that the Secretary of Defense be asked to bring to the President's attention any promotions of an unusual nature. All military promotions would continue to be reviewed and logged by the Staff Secretary's office.

\_\_\_\_\_ approve use of signature pen on routine military promotions; have Secretary of Defense bring unusual cases to my attention

\_\_\_\_\_ I will continue to sign all promotions personally

2. Hortatory Proclamations. It would be a simple matter to amend the Executive Order governing proclamations to permit other officials (The Vice President, the appropriate Cabinet Officer) to issue proclamations as well as the President.

At present, proposed presidential proclamations are cleared with relevant agencies by OMB, and reviewed by the Justice Department. After being cleared, proposed proclamations are forwarded to the White House. This should continue.

You may, however, wish to designate an assistant (I suggest the Assistant to the President for Domestic Affairs and Policy) to determine which proposed



proclamations should be submitted to the President for signature, and which should be directed to the Vice President or a Cabinet Officer to be issued. For example, the Secretary of Agriculture could issue a "Food Day" proclamation, instead of the President. This would have the advantage of reducing the number of proclamations which the President must review.

\_\_\_\_\_ agree; have the Counsel draft an Executive Order permitting the Vice President and Cabinet Officers to sign hortatory proclamations as well as the President

\_\_\_\_\_ disagree; continue to send all proclamations to me

THE WHITE HOUSE

WASHINGTON

Date: May 11, 1977

MEMORANDUM

FOR ACTION:

The Vice President  
Stu Eizenstat  
Bob Lipshutz  
Jack Watson  
Zbigniew Brzezinski

FOR INFORMATION: Hamilton Jordan  
Bob Linder

1977 MAY 11 PM 4 58

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Rick Hutcheson memo 5/11/77 re Presidential  
Signature on Military Promotions and Hortatory  
Proclamations.

YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:

TIME: 4:00 P.M.

DAY: FRIDAY

DATE: MAY 13, 1977

ACTION REQUESTED:

☒ Your comments

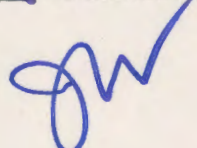
Other:

STAFF RESPONSE:

☐ I concur.

*Please note other comments below:*

☒ No comment.



**PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone 7052)



THE WHITE HOUSE

WASHINGTON

Date: May 11, 1977

MEMORANDUM

FOR ACTION:

The Vice President  
Stu Eizenstat  
Bob Lipshutz  
Jack Watson  
Zbigniew Brzezinski

FOR INFORMATION: Hamilton Jordan  
Bob Linder

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Rick Hutcheson memo 5/11/77 re Presidential  
Signature on Military Promotions and Hortatory  
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YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:

TIME: 4:00 P.M.

DAY: FRIDAY

DATE: MAY 13, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

Please note other comments below:

☒ No comment.

**PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone 7052)



Date: May 11, 1977

## MEMORANDUM

## FOR ACTION:

The Vice President  
 Stu Eizenstat  
 Bob Lipshutz ✓  
 Jack Watson  
 Zbigniew Brzezinski

FOR INFORMATION: Hamilton Jordan  
 Bob Linder

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Rick Hutcheson memo 5/11/77 re Presidential  
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YOUR RESPONSE MUST BE DELIVERED  
 TO THE STAFF SECRETARY BY:

TIME: 4:00 P.M.

DAY: FRIDAY

DATE: MAY 13, 1977

## ACTION REQUESTED:

☒ Your comments

Other:

## STAFF RESPONSE:

☐ I concur.☐ No comment.

Please note other comments below:

*I recommend approval of the  
 recommendation concerning military  
 promotions.*

*However, in order to minimize  
 the risk of "contradictory or erroneous  
 proclamations" these continue to  
 come to the President. Furthermore an  
 approved proclamation is much more  
 meaningful when signed by the President.*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED

If you have any questions or if you anticipate a delay in submitting the requested  
 material, please telephone the Staff Secretary immediately. (Telephone 7042)



## NATIONAL SECURITY COUNCIL

May 13, 1977

MEMORANDUM FOR: RICK HUTCHESON

FROM: MICHAEL HORNBLOW *wt*

SUBJECT: Your Memo dated May 11, 1977 Regarding  
Presidential Signature on Military Promotions and Hortatory Proclamations

We don't see any problem with the plan for military promotions.

It would seem unusual for other than the President to issue a proclamation. I would be inclined to recommend that the President continue to sign them, but that they be limited in number, and also let the Assistant to the President for Domestic Policy make final recommendations to the President. If they should decide to follow this plan, it might develop that more will be issued with the Cabinet having authority, even if it does go through the present clearance process. Let the Cabinet officer issue announcements rather than proclamations on those which should not be Presidential.



OFFICE OF THE VICE PRESIDENT  
WASHINGTON

June 27, 1977

MEMORANDUM FOR: RICH HUTCHESON

FROM: MIKE BERMAN

I spoke with the Vice President relative to your suggestion vis-a-vis Presidential proclamations, and as you would assume, he is prepared to handle whatever group the President decides would be appropriate. We might work out the specific format, so that if he is going to be signing them Walter F. Mondale by direction of the President, that the words "by direction of the President" would be made a part of those particular proclamations which he actually signs - therefore making it a little neater than if he actually writes it in when he signs his name.

We'll wait to hear from you on the next step.



Department of Justice

Washington, D.C. 20530

RECEIVED

JUN 17 3 14 PM '77

JUN 16 1977

OFFICE OF  
MANAGEMENT & BUDGET

Honorable Bert Lance  
Director, Office of Management  
and Budget  
Old Executive Office Building  
Washington, D.C. 20503

Dear Mr. Lance:

In accordance with the provisions of Executive Order No. 11030, as amended, there is enclosed a proposed Executive Order entitled "Relating to Hortatory Presidential Proclamations."

The proposed order was prepared at the request of the White House Office. It would amend Executive Order No. 11030, as amended, to permit hortatory Presidential proclamations to be signed by the Vice President at the direction of the President. The order would also authorize the Director of the Office of Management and Budget to determine the manner in which proclamations prepared for the signature of the Vice President shall be processed. It is our view that review by this Office of hortatory proclamations as to form and legality after your Office has approved them is not necessary.

There is no Constitutional or statutory requirement that the President personally sign purely hortatory proclamations, and the President is authorized to assign this duty to the Vice President under his powers as Chief Executive.

Section 301 of title 3, United States Code, the general authorization to delegate functions to department or agency heads or officials required to be appointed by and with the





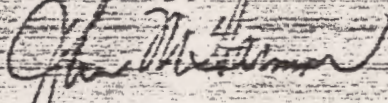
advice and consent of the Senate does not limit the President's authority to assign the function of signing proclamations. Section 302 of title 3 provides, in part:

"This chapter shall not be deemed to limit or derogate from any existing or inherent right of the President to delegate the performance of functions vested in him by law, and nothing herein shall be deemed to require express authorization in any case in which such an official would be presumed in law to have acted by authority or direction of the President."

Hortatory Presidential proclamations to be signed by the Vice President will state that they are being signed by direction of the President.

Subject to your approval, the proposed Executive Order is approved as to form and legality.

Sincerely,



John M. Harmon  
Acting Assistant Attorney General  
Office of Legal Counsel



THE WHITE HOUSE  
Washington

MEMORANDUM FOR: THE VICE PRESIDENT OF THE UNITED STATES  
THE DIRECTOR OF THE OFFICE OF MANAGEMENT  
AND BUDGET

In accord with the provisions of Section 4 of Executive Order No. 11030, as amended, commemorative Presidential proclamations calling for the observance of special days or events shall be processed and approved by the Director of the Office of Management and Budget.

After the Director's approval, the following recurring proclamations shall be submitted to the Vice President for his signature:

American Heart Month	World Trade Week
Red Cross Month	National Safe Boating Week
Save Your Vision Week	National Farm Safety Week
National Poison Prevention Week	National Hispanic Heritage Week
Cancer Control Month	National Employ the Handicapped Week
Older Americans Month	Child Health Day
Law Day	Leif Erikson Day
Loyalty Day	National School Lunch Week
Small Business Week	General Pulaski's Memorial Day
National Defense Transportation Day and National Transportation Week	White Cane Safety Day
National Maritime Day	Columbus Day
Fire Prevention Week	Captive Nations Week
American Education Week	National Forest Products Week
	National Farm-City Week
	Wright Brothers Day
	Citizenship Day and Constitution Week

Each proclamation signed by the Vice President shall reflect that it is being signed at the direction of the President.


MEMORANDUM

NATIONAL SECURITY COUNCIL

5017

August 2, 1977

MEMORANDUM FOR DOUG HURON

FROM: Christine Dodson 

SUBJECT: Proposed Executive Order "Relating to Commemorative Presidential Proclamations"

In response to your request for our comments, the NSC feels that the process for submission of Presidential proclamations for signature by the Vice President must ensure that there is a thorough and careful coordination of interested offices. A recent example involved a recommendation by OMB of a Captive Nations Week proclamation. The NSC was not consulted until it was ready for submission to the President. ( We believe that there should be a central point, such as the Assistant to the President for Domestic Policy.) In the end, it was not issued.

As the Lipshutz proposed memo indicates, OMB would not only process the proclamations, but would also approve them for submission to the Vice President. We question the advisability of this process, and we want to clear any proclamation that would directly relate to national security affairs.





EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

GENERAL COUNSEL

JUN 14 1977

MEMORANDUM TO: Rick Hutcheson  
FROM: Bill Nichols  
SUBJECT: Presidential Proclamations

In reference to your memorandum of June 7, we offer the following comments:

A. We have been in contact with the Department of Justice on the subject of an amendment to Executive Order No. 11030 to permit the Vice President to issue proclamations. A proposed amendment will be presented for the President's consideration as soon as practicable.

B. We are of the view that the following observances, which are national in scope, should be the subject of proclamations signed by the President: Flag Day, National Day of Prayer and possibly Human Rights Day/Week.

C. For administrative reasons, those observances scheduled for July, 1977, with respect to which proclamations are now being processed, should be handled in the current manner while new procedures are being planned. Those for July not yet completed are National Day of Prayer, Captive Nations Week and the U. S. Space Observance.

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

June 8, 1977

*with Hanson*

TO: RICK HUTCHESON  
FROM: JIM FALLOWS *JLF*  
SUBJECT: These Wonderful Proclamations

(I) Your base list (Mother's, Father's, Memorial, Armed Forces, and Columbus) sounds good to me. There are only two suggestions I have about it:

\* what about Veteran's Day? I see from the list that it's now relegated to late October, but back when it was November 11 (and was a combination Armistice Day and Veteran's Day) it was a major holiday. If it comes to a choice, I would rather see this one preserved than Armed Forces Day, though there is no harm in having both.

\* Columbus Day raises a point which seems trivial but can be embarrassing. You will note from your list that Pulaski Day falls on the same date. I remember last fall how carefully we had to balance the ethnic tributes to these two worthies so as to offend neither group. (As it happened, this was about a week after the Poland-is-free comment at the second debate, so the President addressed the Polish-American Congress in Chicago on the theme of "bleeding Polonia.") Columbus certainly has pride of place as the explorer of our hemisphere, but the Poles will be mad. The solution might be to drop both.

(II) If, for any reason, the President wants to be more promiscuous with his signature, this is the group that I would give next priority to:

Law Day  
Jefferson's Birthday  
Flag Day  
UN Day  
Bill of Rights Day/Human Rights Week.

*Veteran's Day  
Mother's  
Father's  
Thanksgiving  
Memorial  
Armed Forces*

*is  
Columbus  
Day?  
fed holiday*




MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

ACTION 7 June 1977

TO: MIKE BERMAN  
JIM FALLOWS  
BOB LIPSHUTZ  
BILL NICHOLS  
JODY POWELL

FROM: RICK HUTCHESON 

SUBJECT: Presidential Proclamations

Approximately 70 hortatory proclamations, ranging from "Memorial Day" to "National Safe Boating Week" are now issued by the President every year. The President has expressed interest in having the Vice President sign some of these "presidential proclamations" in his behalf.

This could be accomplished by amending the Executive Order governing presidential proclamations as follows:

1. The President would have the authority to determine which proclamations would be signed personally by the President, and which by the Vice President.
  - a. As the list of presidential proclamations routinely issued during a year is well known (see attached list), and additions to this list infrequent, the President would not be required to make these decisions very often.
  - b. Of the attached list of proclamations, I recommend that the Vice President sign all except: Thanksgiving, Memorial Day, Fathers Day, Mothers Day, Armed Forces Day, and Columbus Day. Please indicate any others which you believe should be signed by the President rather than the Vice President.
2. The Vice President would sign proclamations assigned to him "by direction of the President."
  - a. All proclamations would continue to be released by the Office of the White House Press Secretary, and would be published, as usual, in the Federal Register and as otherwise appropriate.

Page Two

This new procedure would not only have the advantage of substantially reducing the number of documents going to the President for his reading and signature, but would also reduce the amount of processing of proclamations which OMB and various agencies are required to do. Presidential proclamations to be signed by the Vice President would require some OMB processing, but not as much as is presently required.

I request that the Office of the Counsel to the President draw up a draft Executive Order effecting the changes I propose. After appropriate staffing, this can be presented to the President for his decision.

Please give me any other comments you have on this idea, particularly regarding which proclamations should be signed by the President, and which by the Vice President. Thanks.



<u>Date</u>	<u>Observance</u>	<u>Remarks</u>
<u>September</u>		
12 - 18	National Hispanic Her- itage Week	Pursuant to 36 U.S.C. 169f.
17 17 - 23	Citizenship Day and Constitution Week	Pursuant to 36 U.S.C. 153 and 36 U.S.C. 159.
Perm 26	Gold Star Mother's Day	Proclaimed by Proclama- tion No. 2424 (1940).
<u>October</u>		
✓ 3 - 9	National Employ the Handicapped Week	Pursuant to 36 U.S.C. 155.
✓ 4	Child Health Day	Pursuant to 36 U.S.C. 143.
✓ 9	Leif Erikson Day	Pursuant to 36 U.S.C. 169c.
✓ 10 - 16	National School Lunch Week	Pursuant to 36 U.S.C. 168f.
✓ 11	General Pulaski's Memo- rial Day	Traditional.
✓ 11	Columbus Day	Pursuant to 36 U.S.C. 146.
✓ 15	White Cane Safety Day	Pursuant to 36 U.S.C. 169d.
✓ 17 - 23	National Forest Prod- ucts Week	Pursuant to 36 U.S.C. 163.
✓ 24	United Nations Day	Traditional (UN Resolution)
✓ 24	Veterans Day	Pursuant to 5 U.S.C. 6103.
✓ 24 - 30	Fire Prevention Week	Traditional.
Perm 31	National UNICEF Day	Proclaimed by Proclama- tion No. 3817 (1967).

<u>Date</u>	<u>Observance</u>	<u>Remarks</u>
<u>November</u>		
14 - 20	American Education Week	Traditional.
21 - 27	National Farm-City Week	Traditional.
25	Thanksgiving Day	Traditional.
<u>December</u>		
Perm 2	Pan American Health Day	Proclaimed by Proclamation No. 2447 (1940).
15 and 10 10 - 16	Bill of Rights Day and Human Rights Day and Week	Traditional.
Perm 17	Pan American Aviation Day	Proclaimed by Proclamation No. 2446 (1940).
17	Wright Brothers Day	Pursuant to 36 U.S.C. 169

### Notes

1. Those observances which have "Traditional" listed in the remarks column may be designated for some other period; e.g., Older Americans Month might be designated for the month of September, Fire Prevention Week might be some other week in October, and American Education Week might not be in November. The dates indicated for "Traditional" observances are the most likely periods to be designated.
2. All other observances are expected to be designated for the periods indicated; except that, Captive Nations Week may be designated for one week earlier in July and National Day of Prayer may be designated for one week later in July.
3. Those observances which have a proclamation number listed in the Remarks column have already been designated for 1976 by the cited proclamation.





EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

GENERAL COUNSEL

May 13, 1977

MEMORANDUM FOR: Rick Hutcheson  
Staff Secretary

FROM: William M. Nichols  
General Counsel

Subject: Presidential Signature on Military Promotions  
and Hortatory Proclamations

This is in reply to your memorandum of May 11, 1977, to Bert Lance, subject as above. Pursuant to our discussions with Doug Huron, these comments are limited to hortatory proclamations.

As we understand your suggestion, you propose that all proclamations continue to be processed in the current manner, but that once received in the White House, a determination be made by an appropriate Assistant as to whether the President should sign it, or whether it should be referred elsewhere for signature.

Under your proposal, neither OMB nor the Department of Justice would know whether the President is going to sign personally until the draft was received in the White House and reviewed therein. Much of the time spent in editing, revising, etc., would be wasted if it were then decided to redo it for someone else's signature. Moreover, a last-minute decision to have someone else sign - with the concomitant rewriting - would reduce the lead time organizations need to assure that the completed proclamation receives the widest possible distribution.

However, we believe that with some modification your suggestion is valuable. A review should be made of all

(list attached)<sup>2</sup>

proclamations now issued on an annual basis, and a decision should be made as to which ones the President will issue and which will be issued by others. A memorandum would go out to the heads of agencies and the Vice President directing them to prepare those assigned to them and issue them "by direction of the President." Those for the President would continue to be processed as in the present manner. Those for the signature of others would not require editing by OMB, review by the Department of Justice, review and revision by the White House staff or Presidential action.

I recommend that paragraph 2 be revised as follows:

"2. Hortatory Proclamations: It would be a simple matter to authorize other officials, such as the Vice President or appropriate cabinet officers, to issue certain proclamations now issued on an annual basis by the President.

"At present, proposed Presidential proclamations are prepared by relevant agencies, edited and approved by OMB, reviewed as to form and legality by the Department of Justice, reviewed for form by the Director of the Federal Register, and then forwarded to the White House for still further review. Much of this is probably unnecessary, but is done because they are Presidential documents and are recorded as such.

"You may, however, wish to assign certain officers, such as the Vice President or cabinet officials, the responsibility for issuing specific proclamations (e.g., National Transportation Week to the Secretary of Transportation). Those to be issued by you would continue to be processed in the current manner. Those to be issued by others would not be submitted to the Executive Office.

"\_\_\_\_\_ agree; have the Counsel draft an appropriate order or memorandum assigning responsibility for certain proclamations to specific officers.

\_\_\_\_\_ disagree; continue to send all proclamations to me."



THE WHITE HOUSE  
WASHINGTON

Mr. President:

TWO SIGNATURES REQUESTED on the  
attached proclamations:

"Fathers Day, 1977," and  
"National Safe Boating Week."

Both have been edited by Jim Fallows.

\*

\*

It would be possible to amend the  
Executive Order governing presiden-  
tial proclamations to permit the  
Vice President and/or Cabinet Officers  
to issue proclamations as well as  
the President, and hence reducing  
the number of proclamations which  
come to the President. Do you  
wish us to pursue this possibility?

☒ yes *V.P. only*

☐ no, I'll continue to sign

*I don't want number of  
proclamations to proliferate  
JC*

THE WHITE HOUSE  
WASHINGTON

July 28, 1977

Hamilton Jordan

The attached was returned in  
the President's outbox. It is  
forwarded to you for your  
information.

Rick Hutcheson

RE: FEDERAL VACANCIES

~~CONFIDENTIAL~~ ATTACHMENT



*confidential*

THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
X	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

*copy whole packet*

ACTION	FYI	
		MONDALE
		COSTANZA
		EIZENSTAT
X		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
		WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

Seattle - 1  
 A.H. Denver - 3  
 Dallas - Brooks  
 Chicago - 6  
 Boston =  
 Pat H



THE WHITE HOUSE  
WASHINGTON

3-4 fest

18  
 12  
 4

HEW =  
 Labor =

Justice 1/2

40 done  
 5 in process  
 5 Pol. probs.  
 6 OK  
 16 OK  
 8 map  
 7 again  
 1/2 ABCS  
 1/3 ABC

42 states  
 Civil Service 17  
 15 Being cleared -> Div Serv.  
 7 No nominee agreement  
 3 appointed  
 7m H A

HEW -

2 more Sched C - Long  
 Rub Off. Intergron Mfr

England



THE WHITE HOUSE  
WASHINGTON

Marshall =

10 Reg Reg - N.H. E  
King @ 5:00 - app by  
Pro Service = people  
ready =

---

OSTA review Comm  
Clean - Cotline  
BLS Schiskin

---

# Non-Career Exec Assignment

THE WHITE HOUSE  
WASHINGTON

Agency	Halldover	Vacancy
> Ag	8 Wash FHA v ASC v	16 Wash FHA ASC
Comm.	12 Wash	7 Wash
EPA	4 Reg	
> HEW	14 Wash	10 Wash
"C" 106 in all 2 Soc Sec Frederickson 9 Vacant	2 Field NY out SF out	6 Field
HUD	4 Wash Disastan San Byrd	16 Wash (3)
Greensboro Barnwell	1 Field Morrow out	9 Field non
Dnt	15 Wash 5 Energy 3 USGS & Dep	1 Field
Bonneville Alaska, Power	1 Field	19 Wash 21 15 filled 6 vacant
> Justice	18 Wash	5 Wash
	Attys	Attys
	Marshalls	Marshalls
> Labor	4 Wash	3 Wash
SBA	Reg Dir, State Dir	Reg Dir
> Xport Auto fined	14 Wash	
Treas Mint(?)	6 Wash	4 Wash



*only one canyon*

THE WHITE HOUSE  
WASHINGTON

*HEW*

*Reg dist*

*1 appt*

*2 ready*

*2 weekend*

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for Preservation Purposes

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THE PRESIDENT HAS SEEN.

THE WHITE HOUSE  
WASHINGTON

*Ham - Give  
me an update  
report as of  
7/29/77 - before  
Mon cabinet mtg  
J*

Mr. President:

Mike Kelly of the AG's office just phoned the following information:

Circuit Courts

there are 11 vacancies

Justice has reports from nominating panels as to 7 of the 11 vacancies; of the 7:

2 are at DoJ, which has not yet made a recommendation on the reports

5 have been sent to the White House; the White House has cleared 4 of the 5

District Courts

6 new judges are in place

25 vacancies remain

5 nominations are at the Senate, awaiting confirmation

2 nominations are at the White House

6 proposed nominees are being processed by DoJ (e.g., FBI checks)

Special Courts (Claims, Customs...)

2 vacancies - no action yet

94 US Attorneys

32 new US attorneys are in place

10 are awaiting Senate confirmation

none are pending at the White House

12 are being processed at Justice; the White House has given preliminary "OK," while Justice is working on FBI checks, etc.

40 US Attorneys - no replacement of the incumbent is contemplated; or political problems are holding up the replacement process

94 US Marshalls

17 new Marshalls are in place

11 are awaiting Senate confirmation

2 are pending at the White House

37 are being processed by DoJ, and have received preliminary White House clearance

for 22 other US ~~Marshalls~~ Marshalls, either no replacement is contemplated, or political problems are holding things up



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for Preservation Purposes**

THE WHITE HOUSE

WASHINGTON

July 26, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: FRANK MOORE *FM*

This morning the Speaker was reflecting the general attitude among members of the House. Although this is concentrated on Rostenkowski and Jim Wright because they are the ones who attend the White House Breakfasts, the general mood is becoming more intense as the recess draws near. The members will not be returning to their districts for a quick weekend; they will be spending four weeks in their district offices hearing the complaints of local people about decisions made at regional headquarters. They would like to be able to pick-up the telephone and call a regional director in order to check on particular complaints. They do not feel sure of themselves in doing this if a Republican is still in there or if a slot is vacant and a career person is acting or if, as in some cases, they are dealing with a newly appointed person whose appointment they had no input on.

In addition to the Leadership's own regional appointments (Boston and Chicago), these problems fall into two categories: Traditional Democrats be they businessmen or fund-raisers or people who were ousted by the previous administration whose particular Congressman or group of Congressmen want to see placed in good paying jobs. John Brademas' college roommate for the Council on the Humanities is a good example. Jim Wright has three nominees he is particularly anxious to see placed. Parenthetically, they are all good people.

The third category is the most difficult. There are GS 15's and 16's throughout the government who, as you know, often make crucial decisions on a day-to-day basis. The story on the Hill goes something like this:

Carter ran for two years and was elected. He has a right to appoint his Cabinet. We understand that he has given his Secretaries the choice of choosing their top six or eight people. We don't agree but we understand that the President has the right to delegate this. But we don't understand who the people are below this level and how they are being appointed. If Carter were like Kennedy, he would appoint everyone down to GS 15 level and we could understand that. But these people are not Carter people, they are not Congressional recommendees and anyone who thinks they are merit selections is crazy. They are not the President's

friends, they are not our friends, but they must be someone's friends. Usually they are the friends of the assistant to the assistant to the assistant secretary -- many of whom helped get no one elected. End of story.

Like all complaints and horror stories, there is enough truth to make this believable particularly when other members complain to the Leadership and the Leadership responds with their own horror story. The atmosphere on the Hill is "can you top this one," ranging from Burdick's five Republican appointments in North Dakota to Flowers not have one single appointment in Alabama other than David Dunn to the DNC. The three top officials in the Fire Prevention and Control Association (Presidential appointments, Senate confirmation, under the Department of Commerce) are the same Republicans who were there on January 20.

The Leadership is beginning to get back comments that if the Administration won't help Members, why should they help the Administration when it comes to votes. Besides the Speaker's concern for his own regional appointment in Boston, he sees this attitude as a loss of discipline and control among Democrats and foresees a stick-it-to-em vote along the line.



3:00 p.m.

**Electrostatic Copy Made  
for Preservation Purposes**

THE WHITE HOUSE

WASHINGTON

July 26, 1977

MEMORANDUM FOR: THE PRESIDENT

FROM: HAMILTON JORDAN *HJ*  
STU EIZENSTAT *Stu*

SUBJECT: Holdover Republican Appointees in  
Federal Positions

BACKGROUND

As you know, there has been intense Congressional pressure to make more Democratic appointments to federal government jobs, especially at the regional level. It also has been alleged that many Nixon-Ford non-career appointees have become protected by successfully securing career Civil Service appointments, and that holdover Republicans both in these career as well as in non-career positions may frustrate the carrying out of Administration policy. You have asked us what can be done about the situation. After lengthy discussions with Chairman Campbell we have concluded that:

- Many Schedule C and Non-Career Executive Assignment positions have not been filled, and the appointment process should be speeded up.
- Reclassifying career positions to create more non-career slots is possible now, but this should be studied.
- The career civil service should not be touched.

DISCUSSION

1. Schedule C and NEA slots: Speed up appointments.

The immediate solution to the Congressional pressure being exerted is for this Administration to appoint Democrats to the numerous vacancies in already existing non-career positions.

The CSC has compiled for us a list of those Schedule C and Non-Career Executive Assignment (NEA) positions that are available. These figures are listed below:

As of June 30, 1977

	<u>Schedule C</u> (GS-15 and below)		<u>Non-Career Executive</u> <u>Assignments</u> (GS-16,17,18)	
	Authorized Positions	Vacancies	Authorized Positions	Vacancies
Washington, D.C.	1,084	329	481	134
Field	53	7	46	35
Total	1,137	336	527	169

Highlights

-- Of the 527 NEA's, not only are there 169 vacancies but 197 of the 358 filled jobs are filled by people who were in the jobs prior to January 20, 1977, and legally could be asked to leave.

-- Of the 46 field jobs, 44 are Regional Directors and 9 of these are occupied by people who were in jobs prior to January 20, 1977, and legally could be asked to leave.

*vacancies - 169*  
*can be fired - 197*  
*366*

*vacant 35*  
*of 9*  
*44*

As can be seen from the chart, a total of 366 NEA positions, or 69% of all authorized NEA positions are either vacant or filled with persons appointed prior to our Administration. All that is necessary to have our Democrats fill these positions is to appoint them. As the figures indicate, 336 Schedule C positions are vacant, and the CSC is calculating the additional number of positions filled with people appointed under the Republican Administration (Schedule C positions which are not filled within a 60 day period -- plus a 30 day extension upon request -- are eliminated by the CSC. 220 such positions are now in danger of being eliminated. They can be recreated per agency request, but this involves additional paperwork and time lag.) There are 35 vacant NEA regional positions (and an additional 9 filled with Republican appointees), as well as 7 vacant regional Schedule C positions (and a soon to be determined number of positions still occupied by Republican appointees).



You have stated that reorganization and reduction in the federal workforce will take place by not filling jobs left vacant by federal employees who normally retire or otherwise leave. The normal rate of attrition in the career service is about 10% per year. The 69% figure for political NEA slots which have not yet been filled (and the 29% Schedule C vacancy rate which does not include still sitting Republican appointees) is far above this normal rate of career service attrition. With these comparative figures, agency heads as a group cannot justify the lack of political appointments by their desire to reorganize or reduce the size of their departments -- although it is true that many are waiting to fill slots pending their own internal reorganization.

The best way to insure that this problem does not continue unnoticed is for you to emphasize your concern to members of the Cabinet, and to require them to submit timely reports on non-career hiring progress.

The Cabinet should be directed by you to document, on a job by job basis, the status of all non-career jobs. This information should be forwarded to the Presidential Personnel Office, which is prepared to provide you with monthly computerized reports.

Unless the Cabinet fully cooperates in the submission of all information as requested by the Personnel Office, the personnel staff will not be able to provide you with the information you have requested.

You should make it clear to the Cabinet that:

1. You will review monthly reports based on information about all non-career jobs, on a job by job basis.

2. You ask that they cooperate fully with the Presidential Personnel Office in providing this information.

3. If they feel that the requests for information made by the Presidential Personnel Office are unreasonable, they should let you know.

(The Presidential Personnel Office has a working computer program designed to store this information. A copy of the request for information for this system is attached.)



## 2. Reclassifying Some Career to Non-Career Slots is Possible Now, but Should be Studied

Another way to increase the availability of positions for Democratic appointees at the regional (and national) level is to issue an Executive Order which would reclassify certain career positions to Schedule C or NEA positions. There are strong arguments against such reclassification as well as strong arguments in favor of it. We will study this issue and recommend to you what, if any, positions should be reclassified.

We want to point out that the long-range solution to making federal policy-makers more attuned to Administration policies as well as more effective managers is being studied by the CSC. Scotty Campbell is developing an Executive Managerial Service proposal which would significantly affect how high level national and regional policy-makers are appointed and promoted. This proposal will require legislation. The CSC will have more on this for us within the next month.

## 3. The Career Service Should Not Be Touched.

The career service, as it should be, is protected by the merit system. Scotty Campbell has studied for us the allegations that Nixon-Ford political appointees are now "enscoured" in federal career jobs. A CSC random sample survey of current supergrade employees indicates that no more than 1.4 percent of former Administration political appointees may have obtained their supergrade career positions by manipulating the competitive process, but even this small number is very difficult to prove. Campbell admits that at the lower grade levels some people have undoubtedly been appointed to competitive career positions based on political considerations, but this is very difficult to substantiate. The CSC is now studying the issue.

There are those who strongly disagree with CSC statistics, and suggest that more holdover Republicans have obtained a career shelter. But it is important that we do not scan career ranks in a witch hunt picking out Republicans who have obtained their positions by suspect means. Aside from being morally repugnant and of questionable legality, such a course would be politically unsound, cause adverse publicity, draw Nixonian comparison, and stir federal employee resistance. What does make sense is



that if an individual in the career service, whether Republican or Democrat, is not effectively carrying out his responsibility then he should be appropriately dealt with through normal Civil Service channels. And, if egregious individual cases of Nixon-Ford non-career appointees securing career jobs by suspect means are alleged, these can be investigated under the CSC's standard procedures.

Attachements

### Attachments

1. Presidential Personnel Office Report for Cabinet Members (chart plus cover memo)
2. NEA and Schedule C Report: Agency Breakdown



THE WHITE HOUSE

WASHINGTON

~~CONFIDENTIAL~~

TO: PRESIDENT CARTER  
FROM: HAMILTON JORDAN *HJ*  
RE: PERSONNEL SITUATION

By way of addendum, let me make a few comments.

First, we have been working on this problem for over five months with very little success. In reviewing the record, these things have taken place:

- 1) You have asked the Cabinet Secretaries on  
*(AT CABINET MEETINGS)*  
two different occasions<sup>a</sup> to expedite appointments and be politically sensitive and responsive to Congressional requests;
- 2) The Vice-President has made similar pleas at two Cabinet meetings;
- 3) You sent handwritten notes to five Cabinet members in late May (Labor, Justice, HEW, HUD and Agriculture) extorting them to expedite

regional appointments, USDA's and Marshals, State ASCS, etc.

- 4) At my level, I have had countless meetings with the Under Secretaries and those persons in each department responsible for personnel.

What has been the result of our cumulative effort? Very little, if any. They have not been responsive to our prodding or to Congressional requests. As a result, we (as an Administration) are held politically responsible.

My deep suspicion and belief is that they have used their patronage to their own political benefit, but never to ours. This is one of the liabilities of Cabinet government - I don't know what different approach we can take unless you insist that the Cabinet officers begin to respond to the White House politically. It is not happening, has not happened and probably ~~WON'T~~ happen unless you get much more involved in this then I think you are inclined to.

ALSO, THE THRUST OF WHAT WE ARE DOING (REORGANIZATION, HIRING FREEZE, "CABINET GOVERNMENT", ETC.) LEAVES THEM WITH LESS FLEXIBILITY AND FEWER JOBS TO DESPENSE - EVEN IF THEY DID RESPOND TO US.

HJ.





THE WHITE HOUSE

WASHINGTON

July 26, 1977

MEMORANDUM FOR ALL DEPARTMENT AND AGENCY HEADS

FROM: PRESIDENTIAL PERSONNEL OFFICE  
SUBJECT: Non-Career Personnel Job File

I. Introduction

At the President's direction, this office has established a program to monitor progress in non-career hiring in Executive departments.

Our goal is to provide the President with timely reports on the progress of hiring for non-career positions. The Presidential Personnel Office has developed an automated data file for non-career positions. The task of the departments and agencies will be to furnish us with information concerning noncareer positions and certain biographical information concerning incumbents occupying these positions.

II. Reporting Job and Incumbent Information

A. Positions Included:

The following excepted positions should be included in each report: Non-Career Executive Assignments (NEA's), and Schedule C positions. Information should be reported for all authorized positions, whether encumbered or vacant.

B. Reporting Timetable:

An initial report should be submitted to the Presidential Personnel Office (Attn: Job File) within 10 days. This report should include information on all current positions and incumbents. Therefore, a report should be completed every month and forwarded to this office by the 10th of the following month. The monthly report should include all changes since the previous report:

- New positions created or eliminated
- Vacancies filled
- New vacancies



July 26, 1977

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- New vacancies



SUBJECT: Non-Career Personnel Job File

C. Reporting Format:

Attached is a report form which should be used to report position and incumbent information. One copy of the form should be completed for each position reported, both vacant and encumbered. The top half of the form is for reporting information concerning the position; the bottom half is for reporting biographical information concerning incumbents.

1. Job Information

- a. City. The city in which the job is located.
- b. State. Two letter Postal Service state abbreviation. If not in US, use ZZ. See Attachment.
- c. Region. Coded federal region of jurisdiction. Leave blank if not a regional job. e.g.,  

FD01	Federal Region I
FD02	Federal Region II
	<u>etc.</u>
- d. Country. As indicated. Blank if USA.
- e. Position. Complete title for the position.
- f. Type. Type of appointment: NEA, C
- g. Grade. Salary grade of position according to the following schedule:

WOC	Without Compensation
NE	Grade Not Established
LVL#	Executive Level
GS##	General Schedule
GG##	Administrative Grades
WG##,WB##	Blue Collar Wage Grades
WS##	
FO##	Foreign Service Officer
FR##	Foreign Service Reserve Officer



SUBJECT: Non-Career Personnel Job File

h. Salary. Yearly, daily, or hourly salary.

i. Pay basis. Complete according to the following schedule:

I	Intermittent, When Actually Employed
PD	Per Diem
PH	Per Hour
GB	During Good Behavior
NT	Not to exceed

2. Incumbent Information

Complete this part of the form for each position for which there is an incumbent. Leave blank if the position is vacant.

a. Name. First and last.

b. Date of appointment. Date incumbent assumed office. Use six digit form - year, month, day e.g., June 30, 1977 = 770630.

c. Date of initial appointment. If the incumbent has been reappointed only, show the date of first appointment.

d. Date vacated. Date office vacated. Leave Blank if position encumbered.

e. Race. According to the following schedule:

A	Asian
B	Black
H	Hispanic
NA	Native American
W	White
O	Other

f. Ethnic. Background according to the following schedule:

SUBJECT: Non-Career Personnel Job File

10	Caucasian
15	German/Austrian
20	Scandinavian
25	Irish
30	Italian
35	Polish
40	French
45	Russian
50	Other East European
55	Middle Eastern
60	Spanish Speaking
65	Black
70	American Indian
80	Asian/Oriental
85	Other

g. Sex. M or F.

h. YOB. Year of birth. Indicate last two digits of year of birth, e.g., 1931 = 31.

i. Domicile. State of voting residence. Use two letter abbreviation.

j. Veteran. Indicate status according to the following numerical codes. Otherwise, leave blank.

1	Veteran
2	Disabled Veteran
3	Viet Nam Veteran
4	Disabled Viet Nam Veteran

k. Handicapped. Indicate "Y" if handicapped, otherwise leave blank.

l. Status. Indicate career status of incumbent according to the following schedule:

S	Status in position
VP	Veteran's Preference
VP-S	Veteran's Preference with Status in position
CA	Career Ambassador
CM	Career Minister
C	Career
NC	Non career
M	Military incumbent



SUBJECT: Non-Career Personnel Job File

FSO	Foreign Service Officer
FSIO	Foreign Service Information Officer
FSRO	Foreign Service Reserve Officer
FSRU	Foreign Service Reserve Unlimited Officer
FSSS	Foreign Service Staff Officer

- m. Mailing address. Street, City, State (two letter abbreviation) and zip code.
- n. RPhone. Residence telephone, including area code.
- o. BPhone. Business telephone.
- p. Background. One letter code according to the following table:

A	Civil Service
B	Foreign Service Officer
C	Federal Legislative
D	Career Military
G	Business
H	Journalism
I	Foundations
J	Religion
N	Legal
P	Education/University-Teacher
R	State and Local Government
T	Labor

Attachment

PRESIDENTIAL PERSONNEL JOB FILE

CITY \_\_\_\_\_ STATE \_\_\_\_\_ REGION \_\_\_\_\_ COUNTRY \_\_\_\_\_

POSITION \_\_\_\_\_ TYPE \_\_\_\_\_

GRADE \_\_\_\_\_ SALARY \_\_\_\_\_ PAY BASIS \_\_\_\_\_

NAME (FIRST) \_\_\_\_\_ (LAST) \_\_\_\_\_

DATE APPOINTED \_\_\_\_\_ DATE INITIAL APPT \_\_\_\_\_

DATE VACATED \_\_\_\_\_ RACE \_\_\_\_\_ ETHNIC \_\_\_\_\_

SEX \_\_\_\_\_ YOB \_\_\_\_\_ DOMICILE \_\_\_\_\_ AFFIL \_\_\_\_\_ VET \_\_\_\_\_ HANDICAPPED \_\_\_\_\_ STATUS \_\_\_\_\_

STREET \_\_\_\_\_

CITY \_\_\_\_\_ STATE \_\_\_\_\_ ZIP \_\_\_\_\_

RPHONE \_\_\_\_\_ BPHONE \_\_\_\_\_ BACKGROUND \_\_\_\_\_

Remember to fill top half of form if job is vacant.



STATE

Print two letter abbreviation for State of residence as follows:

Alabama	AL	Missouri	MO
Alaska	AK	Montana	MT
Arizona	AZ	Nebraska	NE
Arkansas	AR	Nevada	NV
California	CA	New Hampshire	NH
Canal Zone	CZ	New Jersey	NJ
Colorado	CO	New Mexico	NM
Connecticut	CT	New York	NY
Delaware	DE	North Carolina	NC
District of Columbia	DC	North Dakota	ND
Florida	FL	Ohio	OH
Georgia	GA	Oklahoma	OK
Guam	GU	Oregon	OR
Hawaii	HI	Pennsylvania	PA
Idaho	ID	Puerto Rico	PR
Illinois	IL	Rhode Island	RI
Indiana	IN	South Carolina	SC
Iowa	IA	South Dakota	SK
Kansas	KS	Tennessee	TN
Kentucky	KY	Texas	TX
Louisiana	LA	Utah	UT
Maine	ME	Vermont	VT
Maryland	MD	Virginia	VA
Massachusetts	MA	Virgin Islands	VI
Michigan	MI	Washington	WA
Minnesota	MN	West Virginia	WV
Mississippi	MS	Wisconsin	WI
		Wyoming	WY

NOTE: If Foreign address is given, complete two blocks with the Code ZZ.





STATUS OF NONCAREER EXECUTIVE ASSIGNMENT POSITIONS (GS-16, 17 & 18)  
AS OF JUNE 24, 1977

( ) # of incumbents with on-board  
dates prior to 1/20/77

STATUS OF NONCAREER EXECUTIVE ASSIGNMENT POSITIONS  
AS OF JUNE 24, 1977

( ) <sup>##</sup> of incumbents with on-board  
dates prior to 1/20/77



STATUS OF NONCAREER EXECUTIVE ASSIGNMENT POSITIONS  
AS OF JUNE 24, 1977

( ) # of incumbents with on-board  
dates prior to 1/20/77

STATUS OF NONCAREER EXECUTIVE ASSIGNMENT POSITIONS  
AS OF JUNE 24, 1977

( ) # of incumbents with on-board  
dates prior to 1/20/77



JUN 30 1977

U.S. CIVIL SERVICE COMMISSION  
BUREAU OF EXECUTIVE PERSONNEL  
STATUS OF NEA REGIONAL DIRECTOR POSITIONS  
AS OF JUNE 30, 1977

AGENCY	TOTAL	# OCCUPIED BY INCUMBENTS <u>APPOINTED PRIOR TO 1/1/77</u>
Transportation	10*	0
EPA ✓	8	4 — [ Reg. Admnr., Chicago Reg. Admnr., Dallas Reg. Admnr., Denver Reg. Admnr., San Francisco
HEW ✓	8	2 — [ Reg. Director, Dallas Reg. Director, San Francisco
HUD ✓	10	1 — Reg. Director, Chicago
SBA	8	2 — [ Reg. Director, Philadelphia Reg. Director, San Francisco
Total	<u>44</u>	<u>9</u>

\* Regional Representatives of the Secretary, DOT

PREPARED BY:  
PROGRAM MANAGEMENT OFFICE  
BUREAU OF EXECUTIVE PERSONNEL

Schedule C (GS-15 and Below)

<u>AGENCY</u>	<u>VACANCIES IN D.C.</u>	<u>FIELD VACANCIES</u>	<u>NEW RD'S or SEC. REP'S</u>
1. Agric.	1	0	N/A
2. AF	2	0	N/A
3. Commerce	6	6*	8 of 10**
4. CFTC	3	0	N/A
5. CPSC	0	0	N/A
6. DOD	4	0	N/A
7. EPA	2	0	N/A
8. FEA	7	0	N/A
9. FHLBB	1	0	N/A
10. FPC	3	0	N/A
11. HEW	15	0	N/A
12. HUD	6	0	N/A
13. Interior	6	0	3 of 3
14. ITC	5	0	N/A
15. Justice	2	1 (Private Secretary)	N/A
16. Labor	2	0	N/A
17. Navy	0	0	N/A
18. SBA	3	0	N/A
19. State	3	0	N/A
20. DOT	1	0	N/A
21. Treasury	7	0	N/A

\* Spread among various Regional Commissions--including 5 Private Secretaries.)

\*\* Incumbents of the previous administration are Regional Secretarial Representatives, GS-15, in Kansas City, Missouri and Dallas, Texas.



<u>AGENCY</u>	<u>VACANCIES IN D.C.</u>	<u>FIELD VACANCIES</u>	<u>NEW RD'S or SEC. REP'S</u>
22. ACTION	3	0	N/A
23. ACDA	2	0	N/A
24. CAB	0	0	N/A
25. CCR	0	0	N/A
26. CSA	0	0	N/A
27. EEOC	3	0	N/A
28. EXIM	0	0	N/A
29. FMC	0	0	N/A
30. GSA	9	0	N/A
31. ICC	2	0	N/A
32. NASA	1	0	N/A
33. NLRB	0	0	N/A
34. NTSB	0	0	N/A
35. Rene. Board	5	0	N/A
36. SEC	0	0	N/A
37. VA	5	0	N/A

TOTALS:

109711 of 13

Good morning. I have one brief announcement.

\* \* \*

The greatest damage that can be done to our political process comes when there is a perception by the public that the actions of their elected officials are dictated by special interests.

And the major way people get that feeling is in reviewing the large, single-source campaign contributions received by those officials.

The Senate is considering a bill which would help remove this obstacle to faith and confidence on the part of the people of this country. The bill, S.926, would extend public financing to Senate campaigns.

It would remove the appearance of obligation to special interests. It would give private citizens a larger role in choosing their Senators. And it would help enable deserving candidates to run for office, even if they are not rich themselves.

But most importantly, it would help restore the public's trust in the people who make so many vital decisions in their name.

As you know, we now have public financing of presidential campaigns. I found public financing to be a major factor in restoring the faith of the American people.



I hope that the Senate will approve their public financing bill. I think they will find the same results.

\* \* \*

(Then recognize Frank Cormier, who will ask the first question.)

45  
25 B.1  
Sole importer

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THE PRESIDENT HAS SEEN.

OUR DELEGATION IN GENEVA HAS JUST COMPLETED  
TRILATERAL CONSULTATIONS WITH DELEGATIONS FROM THE  
UNITED KINGDOM AND THE SOVIET UNION ON THE POSSIBLE  
NEGOTIATION OF A COMPREHENSIVE TEST BAN.

ALTHOUGH THERE ARE A NUMBER OF PROBLEMS THAT MUST  
BE RESOLVED, THE RESULTS OF THESE CONSULTATIONS HAVE  
BEEN SUFFICIENTLY PROMISING SO THAT THE THREE COUNTRIES  
HAVE DECIDED TO BEGIN FORMAL NEGOTIATIONS IN GENEVA ON  
OCTOBER 3RD.

IT IS MY HOPE THAT A SUFFICIENT BASIS OF AGREEMENT  
CAN BE REACHED ON THE KEY ELEMENTS OF A COMPREHENSIVE  
TEST BAN SO THAT THIS MIGHT LEAD TO AN INTERNATIONAL TREATY  
TO WHICH ALL COUNTRIES WILL BE PREPARED TO ADHERE.



THE PRESIDENT HAS SEEN.

Q: The dollar has recently weakened in the exchange market.  
Do you favor that move?

A: Recent movements in the dollar are a natural feature of the  
system of flexible exchange rates, which we support.

We believe that the value of the dollar in the exchange market is determined by underlying economic and financial conditions. The way to ensure a strong dollar is to maintain a strong stable non-inflationary American economy. That has been, and continues to be, the focus of our efforts -- and I believe that we are succeeding in those efforts.

THE PRESIDENT HAS SEEN.

Q: What is your view of the large deficit in the US trade balance reported yesterday?

A: Recently released data on the US trade balance confirm what we have been saying for several months -- that US trade will be in deficit by about \$25 billion in 1977.

The major reason why we have moved into this sizable deficit is the sharp increase in our oil imports. These imports will cost about \$45 billion this year. Excluding oil, US trade remains in sizable surplus of about \$20 billion.

The answer to our trade problem is thus to implement vigorously my national energy plan. We are confident that the international competitive position of the US remains strong, and there is no evidence to the contrary.



THE WHITE HOUSE  
WASHINGTON

July 28, 1977

MR. PRESIDENT:

The attached is for your information.

Frank Moore

MEMORANDUM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

July 28, 1977

MEMO FOR: Frank Moore

FROM: Ann Dye

SUBJECT: AWACS Vote in House International Relations Committee

(from State Department)

For Disapproval

Fountain  
Diggs  
Nix  
Fraser  
Rosenthal  
Hamilton  
Harrington  
Ryan  
Collins, Ill  
Meyner  
Bonker  
Studds  
Ireland  
Pease  
Beilenson  
de la Garza  
Fowler  
Cavanaugh  
-----  
Whalen

Against Disapproval

Zablocki  
Fascell  
Wolff  
Bingham  
Yatron  
Solarz  
Danielson  
-----  
Broomfield  
Derwinski  
Findley  
Buchanan  
Winn  
Gilman  
Guyer  
Lagomarsino  
Goodling  
Pettis

D

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THE WHITE HOUSE  
WASHINGTON

July 28, 1977

Frank Moore

The attached was returned in  
the President's outbox. It is  
forwarded to you for appropriate  
handling.

Rick Hutcheson

RE: PUBLIC FINANCING CLOTURE

THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
<input checked="" type="checkbox"/>	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION  
FYI

	MONDALE
	COSTANZA
	EIZENSTAT
	JORDAN
	LIPSHUTZ
<input checked="" type="checkbox"/>	MOORE
	POWELL
	WATSON
	LANCE
	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN



THE PRESIDENT HAS SEEN.

THE WHITE HOUSE  
WASHINGTON

uly 28, 1977

*What can/should  
I do  
J*

MEMORANDUM TO THE PRESIDENT

THROUGH

FRANK MOORE *FM*

FROM

BOB THOMSON *SB*

SUBJECT

PUBLIC FINANCING CLOTURE

The first vote on cloture will be Friday morning.  
Please note that we only expect to get about 50 votes  
on Friday. Virtually all the Republican supporters  
have committed to Senator Baker for the first one or  
two cloture votes.

We should do slightly better on Monday when the second  
vote is held, but some of our supporters will be absent.

The first real test of strength will come on Tuesday  
morning. All of our supporters will be in town at that  
time and most of the Baker commitments among the  
Republicans will have lapsed.

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THE WHITE HOUSE  
WASHINGTON

July 28, 1977

Stu Eizenstat  
Bob Lipshutz  
Frank Moore  
Jack Watson  
Zbig Brzezinski

The attached was returned in  
the President's outbox and is forwarded  
to you for your information.

Rick Hutcheson

RE: CRANSTON/THURMOND BILL, S. 1307



THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
	✓	EIZENSTAT
		JORDAN
	✓	LIPSHUTZ
	✓	MOORE
		POWELL
	✓	WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
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	ARAGON
	BOURNE
	✓ BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

July 27, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: ROBERT LIPSHUTZ  
MARGARET MCKENNA

aj

SUBJECT: Cranston/Thurmond Bill, S. 1307

We have been asked for your position on S. 1307. Secretary Brown recommended in a weekly report, and you agreed, to veto S. 1307. Cranston has been negotiating with DOD and us, and the form of the bill is substantially different and less objectionable than the one you agreed to veto. It no longer creates a two-step review process: one for upgrading based upon the special discharge review guidelines; and the other for benefits, based upon generally applicable standards in existence prior to the program.

We recommend that you change your position from veto to no position.

Frank Moore and we believe that the Congress will pass some restrictive legislation in this area. If we remove the veto threat from Cranston/Thurmond, it should pass the Senate. Its passage should result in the removal of the Beard rider (which prohibits VA benefits to all individuals upgraded under the Special Discharge Review Program); it is attached to the HUD and independent agencies appropriations bill. If Cranston/Thurmond does not pass, you will then be faced with the decision of vetoing the HUD appropriations bill with the Beard rider.

DOD still is not satisfied with the compromise (Cranston/Thurmond) legislation. It has two objections. (1) Extending eligibility for the guidelines in this program to all veterans up to those who served in the Vietnam War (the VA supports this provision). (2) The retroactivity of the legislation. It would require people upgraded under the program to go through a second screening if in fact they did apply for VA benefits. Their discharge itself would not be affected. DOD believes that, even though the Beard Amendment is more restrictive, the practical effect upon these veterans would not be substantial.



Frank Moore suggests that Senator Cranston has been very helpful to us on numerous pieces of legislation and feels strongly that we should at least change our position from a veto posture to no position, even if we do not actively support the legislation.

OPTIONS:

Convey to Congress that I will

1. Veto Cranston-Thurmond \_\_\_\_\_  
(Recommended by DOD)
2. Take no position \_\_\_\_\_ ✓  
(Frank Moore and we  
recommend.)

*may veto later*  
*J*

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THE WHITE HOUSE  
WASHINGTON

July 28, 1977

Hamilton Jordan  
Tim Kraft

The attached was returned in  
the President's outbox. It is  
forwarded to you for your  
information.

Rick Hutcheson

RE: CHARLOTTE REID



THE WHITE HOUSE  
WASHINGTON

THE WHITE HOUSE  
WASHINGTON

MR. PRESIDENT -  
MORE INFO  
ON MRS. REID - RHODES'  
RECOMMENDATION FOR  
FEC.

DO YOU STILL  
WANT TO INTERVIEW  
HER?  
N.Y.

	FOR STAFFING
	FOR INFORMATION
X	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
		EIZENSTAT
X		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
		WATSON
		LANCE
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	AGENCY REPORT
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	JAGODA
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X	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE PRESIDENT HAS SEEN.

## The Regulators

Mrs. Reid Wanted  
Only to Sing, but She  
Ended Up on the FCC

Nixon's Appointee Lacks  
Apparent Qualifications;  
Her Philosophy Is Vague

A Pantsuit & a Precedent

By KAREN J. ELLIOTT

Staff Reporter of THE WALL STREET JOURNAL

WASHINGTON — Her hazel eyes brightened, her pink-tipped fingers snapped in a rhythmic five, and Federal Communications Commissioner Charlotte Reid began to sing:

"Ladies and gentlemen, you stated that I sang for my breakfast in years gone by. Well, it's true that I sang many years ago,

But the tune is so different in the Washington show. . . ."

In a singsong contralto, Commissioner Reid was performing for a reporter the little ditty she wrote and sang as a new Congresswoman in 1963 at the Women's National Press Club's annual dinner for members of Congress. Eleven years later, plenty of people here are wondering whether she ever is going to learn that new tune.

Mrs. Reid, who sang on a morning radio show from 1936 to 1939, spent nearly 10

*Federal regulatory agencies serve as economic gatekeepers for many industries, determining which firms enter a field, the products or services they offer and the rates they charge. But how well do these agencies serve the nation? This is the third in a series of articles examining this question.*

years in Congress (She is probably best remembered as the first woman to wear a pantsuit on the House floor). Then, in 1971, President Nixon picked her—mainly because she was a friend, a Republican and a woman—to be one of the FCC's commissioners.

"Have you ever considered the FCC?" she recalls Mr. Nixon asking. "A woman with your congressional background and singing experience could make a fine contribution."

So now at the FCC she sits (except when she is off on one of her frequent speaking trips), collecting her \$38,000 annual pay and relying on her legal assistant to guide her through much of her FCC work.

Not many of those appointed to federal regulatory agencies are women or former singers. But in more important ways, Mrs. Reid typifies many of her regulatory colleagues: She lacks apparent qualifications for the job, and she doesn't display much interest in the work.

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Ham She  
Said great The  
WST "against  
her, & Jim  
Hicks &  
Sue  
Baker will give  
her needed  
advice let  
her come by -  
J



Interest in the work.

Sliding By

Indeed, the Washington regulatory landscape is strewn with old friends of Presidents, unprepared for their assignments and largely uninterested in the industries they regulate. While some take the work seriously, many others simply slide by, attending hearings, flying around the country speaking to industry groups, and doing little to resolve the complex issues their agencies face.

Willard Deason, for instance, was named to the Interstate Commerce Commission by his old college roommate, Lyndon Johnson. Mr. Deason wasn't a transportation expert. But he had been best man at Mr. Johnson's wedding, he had managed LBJ's Texas radio station, and he had given President Johnson a famous pair of beagles, named Him and Her. "If he'd given LBJ a pair of horses," a Washington lawyer remarks, "maybe he would have got a seat on the Supreme Court." Mr. Deason is regarded by some ICC officials and lawyers who practice before the commission as one of the FCC's least competent members.

Sometimes, a President will nominate a political friend to a regulatory agency so the man will have a job after losing an election. Right now, in fact, an Executive Branch official who opposes this practice says he is worried that the Nov. 5 elections will produce a huge number of unemployed GOP politicians, some of whom President Ford will be tempted to help out with regulatory jobs.



Charlotte Reid

Probably the most notable thing Mrs. Reid has done so far in her seven-year FCC term is to spend \$4,600 of government money installing in her office a private bathroom with a large gold-framed mirror. She also has distinguished herself by her absence; she's gone from the FCC more than any other commissioner.

#### Should Industries Help?

A lover of travel, Mrs. Reid began complaining soon after joining the commission that the FCC's \$3,500 annual travel allowance was too skimpy; this year it was raised to \$4,500. She still thinks that industry groups should be allowed to pay commissioners' expenses for speaking engagements. The 60-year-old grandmother makes lots of speeches, usually entitled "Congresswoman Turned Regulator."

In a way, the real highlight of Mrs. Reid's career occurred nearly 40 years ago, when she performed on radio as singer "Annette King" on Don McNeill's "Breakfast Club." Though her singing career lasted only three years, she has parlayed it into positions of prominence few women ever achieve. "Singing is the only ambition I ever had," the FCC commissioner says.

In Congress she sang along with her male colleagues in the Illinois delegation, even cutting a record with the late Illinois Sen. Everett Dirksen. And at the FCC, former Commissioner Nicholas Johnson recalls, she whiled away long commission meetings by sketching treble clefs on a yellow note pad.

Even during the Senate hearing to con-

Please Turn to Page 23, Column 5



OCT 25 1974

p. 1, 23

## The Regulators: Charlotte Reid Wanted to Sing, Ended Up on FCC

*Continued From Page One*

firm her nomination to the FCC, that brief and distant singing career emerged repeatedly as a key qualification. Illinois Republican Sen. Charles Percy told his colleagues, "Having had a career as a radio vocalist, she is familiar with many of the operations of the broadcast industry from her own unique experience."

Senators at the hearing enthusiastically praised her charm and femininity. But none asked her views on issues like women in broadcasting, the fairness doctrine or pay television versus so-called "free" TV. In fact, she was asked nothing. Sen. Marlow Cook, a Kentucky Republican, summed up the hearings by telling Mrs. Reid: "It must be kind of a relief to receive a seven-year term instead of a two-year term."

Actually, her confirmation hearing was typical of the vapid sessions the Senate usually holds, ostensibly to grill a nominee on his qualifications and regulatory philosophy. More often than not, it all resembles a sort of civilized shotgun wedding.

Like the unfortunate bride, the nominee is rarely the Senators' first choice. But at least he or she usually holds sufficiently bland views to arouse no strong opposition. And the White House usually helps arrange a tranquil ceremony by checking with former commissioners, important industry heads and key Senators (especially those from a nominee's home state) before announcing the appointment. "The process is designed to produce gray men and women," a regulatory expert says.

At the FCC, Mrs. Reid can best be described as uninterested. Although she says children's television is a favorite issue, she admits she hasn't given any speeches on the topic or pressed for any new commission action in that area. Although she is the first woman on the commission in 25 years, she says, "I'm not a woman's advocate. I came here to represent everyone."

Instead of zeroing in on complex issues, Mrs. Reid has turned more and more to travel and speeches. In fact, commission insiders say, she appears to have given up on really grasping the narrow, legal and technical issues before the FCC, relying instead on her legal assistant or on Commission Chairman Richard Wiley to cue her votes.

Mrs. Reid acknowledges her lack of expertise. "I came on with the idea of not getting too involved with any one issue," she says.

Industry representatives and some citizens' groups complain that her lack of expertise is matched by her inaccessibility. Her office usually reports that she is too busy to meet spokesmen for either industry or citizens' groups. On rare occasions when she consents to an appointment, they say, she often shunts the visitors at the last min-

no real clues. "You rarely get a glimpse of her understanding or lack thereof because she usually just sits there," says a lawyer who has attended the closed commission meetings.

### The Exceptions

Although Mrs. Reid's performance at the FCC is typical of the way many regulatory agency members approach their jobs, there are some bright and hard-working officials who are exceptions. Federal Trade Commission Chairman Lewis Engman and FCC Chairman Wiley, for example, are trying hard to clear the logjam of cases before their agencies.

And the three newest members of the Securities and Exchange Commission appear to have been appointed for ability rather than political or industry ties. SEC chairman Ray Garrett Jr., a scholarly Chicago corporate lawyer, first rejected President Nixon's offer to head the commission. But then-White House Chief of Staff Alexander Haig prevailed upon Mr. Garrett, convincing him he could help restore the agency's reputation after a scandal there.

With that leverage, Mr. Garrett insisted on qualified appointees: A. A. Sommer Jr., a Harvard Law School contemporary of Mr. Garrett's and a Cleveland securities and business lawyer, joined the SEC last August, and Irving M. Pollack, a member of the SEC staff since 1946 and its chief enforcement officer since 1965, joined in February.

Even so, good men and women are hard to find on the regulatory commissions. The tradition of lackadaisical service and presidential indifference has largely robbed the agencies of the challenge that attracts creative people. Those who do agree to serve often find it a thankless job. "Eight of 10 people on the street don't know what the agencies are, let alone who the commissioners are," says Robert E. Lee, a 20-year veteran of the FCC.



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"Her inaccessibility concerns me," an industry lawyer says. "I know she doesn't read the long, turgid briefs I file. And if she won't personally discuss the issues either, then she has to go get her information from Roscoe, and he isn't confirmed by the Senate to make these decisions."

#### A Shadow Commissioner

Mr. Long, 39, is almost a shadow commissioner. He writes Mrs. Reid's speeches and her rare written opinions. In commission meetings he frequently jumps up to explain her views on complicated issues or walks up to the commission bar to advise her on a vote. Other legal assistants call him the FCC's "eighth commissioner."

Mrs. Reid does have defenders. A CBS network executive, for example, calls her a "don't-shake-up-the-animals-too-much" influence and says her conservatism should be prized on "a commission regulating the press." An ABC network official says, "She's not spectacular, and she's not influential—other than that she has one vote. But I think there is a place on the commission for simple, sound, commonsense judgment."

Because she isn't publicly aligned with any issue and is largely inaccessible, Mrs. Reid's regulatory philosophy is pretty much a mystery. She says government regulation should be used sparingly and only as a last resort. But questions about the application of that philosophy are deflected with a few polite words and a smile.

Speeches and written opinions, usually a guide to a commissioner's thoughts, disclose little about her. Copies of Mrs. Reid's speeches aren't distributed, and her written dissents from hundreds of commission decisions are so few (10) and so brief as to offer



THE PRESIDENT HAS SEEN.

MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

*C*

INFORMATION

25 July 1977

TO: THE PRESIDENT  
FROM: RICK HUTCHESON *RH*  
SUBJECT: Memos Not Submitted

1. CHARLES WARREN MEMO thanking you for retaining CEQ in the E.O.P. Also, asking to be a member of the "Executive Committee" proposed by the reorganization team, and to attend White House senior staff meetings. The reorganization staff sticks with their original recommendation (7 senior assistants plus Lance and Schultze); Lipshutz and Jordan wish to limit the senior staff meetings to White House offices only.
2. PETER BOURNE MEMO passing along a letter from a friend of his regarding NYC looting during the blackout. The letter calls for "a Marshall Plan for the South Bronx" area, which has the city's highest unemployment rate, "some say up to 80 per cent... These people are not thieves, but victims of circumstances that pushed them to the breaking point."

*to  
Central  
Files*

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THE PRESIDENT HAS SEEN.

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

C  
1

INFORMATION

25 July 1977

TO: THE PRESIDENT  
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SUBJECT: Memos Not Submitted

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THE WHITE HOUSE

WASHINGTON

*Margaret  
electronic  
exp 7/19/77*

Date: July 19, 1977

MEMORANDUM

FOR ACTION:

Bob Lipshutz  
Bert Lance  
A.D. Frazier

*Tolson } attached  
} concur, attached*

FOR INFORMATION:

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Charles Warren's letter dated 7/19/77 re CEQ in Executive Office.

YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: July 21, 1977

*consult w/  
Lipshutz HAD*

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required



THE WHITE HOUSE  
WASHINGTON

*also AD Tugan*

<input checked="" type="checkbox"/>	FOR STAFFING
<input type="checkbox"/>	FOR INFORMATION
<input type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

ACTION  
FYI

<input type="checkbox"/>	MONDALE
<input type="checkbox"/>	COSTANZA
<input type="checkbox"/>	EIZENSTAT
<input type="checkbox"/>	JORDAN
<input checked="" type="checkbox"/>	LIPSHUTZ
<input type="checkbox"/>	MOORE
<input type="checkbox"/>	POWELL
<input type="checkbox"/>	WATSON
<input checked="" type="checkbox"/>	LANCE
<input type="checkbox"/>	SCHULTZE

<input type="checkbox"/>	ENROLLED BILL
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	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

<input type="checkbox"/>	ARAGON
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<input type="checkbox"/>	CARP
<input type="checkbox"/>	H. CARTER
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<input type="checkbox"/>	HARDEN
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<input type="checkbox"/>	JAGODA
<input type="checkbox"/>	KING

<input type="checkbox"/>	KRAFT
<input type="checkbox"/>	LINDER
<input type="checkbox"/>	MITCHELL
<input type="checkbox"/>	MOE
<input type="checkbox"/>	PETERSON
<input type="checkbox"/>	PETTIGREW
<input type="checkbox"/>	POSTON
<input type="checkbox"/>	PRESS
<input type="checkbox"/>	SCHLESINGER
<input type="checkbox"/>	SCHNEIDERS
<input type="checkbox"/>	STRAUSS
<input type="checkbox"/>	VOORDE
<input type="checkbox"/>	WARREN

EXECUTIVE OFFICE OF THE PRESIDENT  
COUNCIL ON ENVIRONMENTAL QUALITY  
722 JACKSON PLACE, N. W.  
WASHINGTON, D. C. 20006

July 19, 1977

The President  
The White House  
Washington, D.C.

Dear Mr. President:

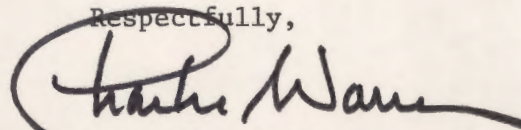
Thank you for retaining the Council on Environmental Quality in your Executive Office. We will do our best to ensure that the confidence your decision reflects is justified.

Reorganization revealed that the Council's work could be more closely integrated into the work of the other units in the Executive Office of the President. In every way in our control we will attempt to rectify this problem promptly.

As a first step, I would appreciate being designated a member of the committee of Presidential advisers which you announced in your Reorganization Message would be chaired by the Vice President and would set priorities among issues and oversee their staffing. As a member I will be able both to provide advice to you on environmental matters and also to ensure that the Council's resources are used to maximum effect.

Additionally, I indicated to Robert Lipshutz last April it would be very useful both to the EOP and to us for a member of the Council to participate in the regular White House Senior Staff meetings. This participation would provide the best basis for solid working relationships among those of us in the EOP. We recommend you approve this request.

Respectfully,

A handwritten signature in dark ink, appearing to read "Charles Warren", with a large, sweeping initial "C" that loops around the first part of the name.

CHARLES WARREN  
Chairman





EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET

Date: 7/21

TO: Bill Simon  
FROM: Terri Foster

ACTION:

Recommendation \_\_\_\_\_  
Approval/Signature \_\_\_\_\_  
Comment \_\_\_\_\_  
Information \_\_\_\_\_  
File \_\_\_\_\_  
Draft response for \_\_\_\_\_  
Director's signature \_\_\_\_\_  
Deputy Director's signature \_\_\_\_\_  
For your handling \_\_\_\_\_  
Let us Discuss \_\_\_\_\_

REMARKS:

Bill, this response is from  
Lance and Frazier.

## THE WHITE HOUSE

WASHINGTON

Date: July 19, 1977

MEMORANDUM

## FOR ACTION:

Bob Lipshutz  
Bert Lance  
A.D. Frazier

## FOR INFORMATION:

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Charles Warren's letter dated 7/19/77 re CEQ in Executive Office.

YOUR RESPONSE MUST BE DELIVERED  
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: July 21, 1977

## ACTION REQUESTED:

☒ Your comments

Other:

## STAFF RESPONSE:

☐ I concur.☐ No comment.*Please note other comments below:*

In view of the fact that the Science Advisor participates, we concur with a member of the Council's participating in the regular White House Senior Staff meeting. It was the Reorganization staff's view in recommending the Executive Committee to the President that it include the 7 assistants to the President plus Bert Lance and Charlie Schultze. We stick with that recommendation.



THE WHITE HOUSE  
WASHINGTON

HJ:

I checked with Lipshutz. He does not think Warren should come to staff meetings - he says they should be limited to White House staff offices only.

Do you agree?

Yes ☒ NO ☐ E. 7/22

THE WHITE HOUSE  
WASHINGTON  
July 28, 1977

Stu Eizenstat  
Frank Moore  
Jack Watson

The attached was returned in  
the President's outbox. It is  
forwarded to you for your  
information.

Rick Hutcheson  
RE: STATUS REPORT ON H.R. 7171  
(FARM LEGISLATION)



THE WHITE HOUSE  
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION  
FYI

	MONDALE
	COSTANZA
✓	EIZENSTAT
	JORDAN
	LIPSHUTZ
✓	MOORE
	POWELL
✓	WATSON
	LANCE
	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE  
WASHINGTON

July 26, 1977

*Frank - I think  
Soybeans should  
be included in  
set-aside  
constraints -  
J*

MEMORANDUM FOR THE PRESIDENT

FROM: FRANK MOORE *F.M.*

I am working with Bob Bergland every morning and night. These amendments were up this afternoon. Sugar and food stamps are up tomorrow. We will probably not finish until Thursday, since our Congressional picnic cuts them off at 6:30 p.m. on Wednesday.

**Electrostatic Copy Made  
for Preservation Purposes**





DEPARTMENT OF AGRICULTURE  
OFFICE OF THE SECRETARY  
WASHINGTON, D. C. 20250

July 26, 1977

MEMORANDUM TO: FRANK MOORE  
Assistant to the President

SUBJECT: STATUS REPORT ON H.R. 7171 (Farm Legislation)

The House took up H.R. 7171, the Agricultural Act of 1977, on Wednesday, July 20; by late afternoon on Tuesday, July 26, it had completed work through Title IX. It's our guess that it will take all of Wednesday and at least part of Thursday to wind up action on Title X through Title XV and vote on final passage.

It's my clear impression that House Republicans are in a "stall." They would benefit by tying up the House and frustrating action on Voter Registration and Energy, laying the groundwork for charges that the Democratic Congress is unable to act on critical issues.

Moreover, such a tactic could prevent the Administration from having authority to announce a set-aside program in a timely manner (by mid-August as we hoped).

Floor action through Tuesday afternoon:

Adopted, by voice vote, Foley amendments to increase 1977 wheat target price to \$2.90 per bushel (from \$2.65, supported by the Administration, in the Committee bill), and to increase the target price and loan rate for corn to \$2 in each case (from \$1.75 loan and \$1.85 target, supported by the Administration, in the Committee bill). Net cost increase: \$342 million.

Adopted, by voice vote, Foley/Administration amendment allowing the Secretary to require, as a condition of eligibility for loans and payments, that all acreage normally planted to crops be reduced by the acreage required in a set-aside program.

Adopted, by voice vote, Findley/Administration amendment requiring the Secretary to reduce the loan rate to a competitive level on feed grains or wheat in the event the market price is within 105 percent of the loan rate.

Adopted, by division vote of 91-3, de la Garza amendment (strongly opposed by the Administration) to require the Secretary to offer price support loans on sugar at not less than 55 percent of parity (about 14.1 cents per pound, raw sugar equivalent) nor more than 65 percent of parity, after agreeing to McCormack amendment limiting program to two years and Phil Burton amendment directing the Secretary to set minimum wages for sugar workers.

Implications of the amendment are damaging: increased consumer cost in excess of \$1 billion; increased but uncertain outlays for price support loans, depending on extent of use of quotas to keep U.S. prices up; damage to Administration's trade policy of discouraging trade barriers; and, most seriously in my view, a serious blow to the rapidly-improving posture of the United States in the eyes of developing countries.

Whether to seek a separate vote in the full House on the de la Garza amendment, or to try to remove the amendment in conference (Senate has no similar provision) must await a more careful reading of our chances in the House or within the conferees.

Adopted, by voice vote, Nolan amendment directing the Secretary to make price support payments to or on behalf of producers of sugar cane and sugar beets to reach 13.5 cents raw sugar equivalent for the 1977 crop (but only until any program under the de la Garza amendment could become effective). We believe this preferable to de la Garza.

Defeated, 167-241, Findley/Fithian amendment (opposed by Administration) to limit sugar support payments to \$50,000 per producer. (This occurred Thursday; minutes thereafter, conferees on agriculture appropriations bill removed a similar limitation.)

Adopted, by voice vote, Foley substitute (supported by Administration) to give the Secretary discretion to establish a grain reserve, after defeating Harkin amendment (opposed by Administration) to make grain reserve program mandatory. Foley amendment substituted for complex Weaver (Bread for the World) grain reserve of 25 to 35 million tons (Administration opposed).

Defeated, 183-230; Findley amendment (opposed by Administration) to retain current payment limitation of \$20,000 per producer (sustaining Committee bill with \$35,000 limitation, escalating through 1981).

Defeated, 199-207, Nolan amendment (opposed by Administration) to prohibit loans or payments for price and income support for farms owned by nonfarm corporations.

Defeated, by voice vote, Harkin amendment to limit price support loans to \$100,000 for any farm in one year.



Approved, by voice vote, Harkin/Administration amendment to provide low-yield (drought) payments to producers in 1977 on planted acreage (rather than allotted acreage as in existing law).

Defeated, by voice vote, Conte/Administration amendment to terminate beekeeper indemnity payment program.

Defeated, by voice vote, Grassley amendment to establish reporting requirements for farm program payments.

Defeated, on division vote, Mahon amendment (opposed by Administration) to make discretionary the Secretary's authority (mandatory in the Committee bill) to allow special cotton import quota during tight supply situations.

Adopted, by voice vote, Poage amendment setting minimum cotton target price of 51 cents per pound.

Adopted, 367-11, Rose amendment requiring the Secretary to issue regulations defining standards for ice cream.

Adopted, by voice vote, Madigan amendment terminating low-yield (disaster) payments after 1978 crop. We intend to submit reform legislation before expiration of this program.

Defeated, 207-210, Heckler amendment (opposed by Administration) to reduce price support for peanuts to \$390 per ton in 1978, declining to \$345 per ton for the 1981 crop. Action sustains Committee bill which provides not less than \$420 per ton (average) during all four years of the bill.

Adopted, 259-151, Whitley substitute (similar to Senate language) requiring preference for food and fiber in P.L. 480 exports. Substitute negated Johnson of Colorado amendment (opposed by Administration) making tobacco ineligible under P.L. 480.

Defeated, by division vote, 9-43, Burlison of Missouri amendment (opposed by Administration) requiring minimum \$4 per bushel soybean loan rate. (Leaving authority discretionary with the Secretary.)

Adopted, by division vote, 55-0, Derrick amendment authorizing the Secretary to support prices on soybeans, flaxseed, dry edible beans, and other non-designated, non-basic commodities, not to exceed \$50 million in a year.

Adopted, by voice vote, Pressler amendment to limit storage facility loan terms to 10 years and to set interest rate at government's cost of money but not less than 7 percent.

Adopted, by voice vote, Glickman/Administration amendments bringing feed grains and wheat set-aside provisions into conformity with cotton set-aside.